



Milwaukee County

Community Development Annual Action Plan

2011

Prepared by the
Housing Division of the Department of Health and Human
Services
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SECOND PROGRAM YEAR ACTION PLAN

The Second Annual Action Plan includes the SF 424 and Narrative Responses to Action Plan questions that CDBG, HOME, and ESG grantees must respond to each year in order to be compliant with the Consolidated Planning Regulations.

EXECUTIVE SUMMARY

1. The Executive Summary is required. Include the objectives and outcomes identified in the plan and an evaluation of past performance.

The Milwaukee County 2011 Annual Action Plan (Action Plan) is the second annual plan of the Consolidated Community Development Plan (2010-2014). The Consolidated Plan describes strategies that address the need for affordable housing, supportive housing for special needs populations, homeless shelters and prevention, economic development, infrastructure improvements, and public services in Suburban Milwaukee County. This Action Plan presents programs, activities, and resources for Program Year 2011 (January 1, 2011 to December 31, 2011) that addresses the needs and objectives identified in the five-year Consolidated Plan.

The Plan provides the basis for receiving annual funding under the U.S. Department of Housing and Urban Development (HUD) Community Planning and Development formula grant programs. Milwaukee County receives funds from two formula grant programs: Community Development Block Grant (CDBG) and HOME Investment Partnerships (HOME).

The Action Plan is an annual update to the comprehensive planning document for suburban Milwaukee County municipalities under 50,000 in population. The CDBG components of this plan do not include the cities of Milwaukee, West Allis and Wauwatosa. The City of West Allis is covered by the Home Program.

The Milwaukee County Board of Supervisors and Milwaukee County Executive has delegated the responsibility of administering these HUD funds to the Housing Division of the Department of Health and Human Services. The Division works with municipalities, non-profit organizations, County departments, businesses, developers, and individuals to use the community development funds to help revitalize communities and promote economic opportunity in Milwaukee County.

The activities funded through the CDBG and HOME programs address prioritized needs that are identified in the Consolidated Plan and summarized in the Action Plan. Program activities are designed to achieve the following national objectives:

- to ensure decent, affordable housing opportunities,
- establish and maintain a suitable living environment,
- expand economic opportunities, and
- end homelessness in suburban Milwaukee County.

Milwaukee County will have a total estimated Action Plan budget of \$2,680,538 comprised from the following sources:

Funding Source	2011 Allocation
2011 Estimated CDBG Award	\$1,536,539
2010 Carryover CDBG Grants	\$143,751
HOME Funds	\$1,143,999
Total	\$2,824,290

With these and other funds that might become available, Milwaukee County will work to implement and follow a set of strategies designed to meet its priority needs determined in the Consolidated Plan. A complete description of each funded project is included in the Activities section of this document. Please note that the proposed strategies identified below cover the 5-Year Consolidated Plan time period; however, not all strategies are included in each Program Year.

Increase the supply of standard, affordable housing

1.1	Providing Rent Assistance
1.2	Providing New Rental Units
1.3	Rehabilitating Owner Occupied Housing
1.4	Providing Accessible Housing for the Physically Disabled
1.5	Encouraging Homeownership for the First-Time Homebuyers

The provision of social services to selected components of the population and assurance of access to these services.

2.1	Provide Health and recreational services to a growing elderly and disadvantaged population
2.2	Assure physical access to services for elderly, disabled, and other special needs populations
2.3	Provide recreational and educational opportunities for youth, in response to growing numbers of single parent households, households with two wage earners, and those responsible for foster children.
2.4	Assist crime awareness and drug abuse programs in response to burgeoning urban development in transforming communities.
2.5	Provide support services for lower income households seeking self-sufficiency.

Improve and Develop Infrastructure

3.1	Replace deteriorating streets, alleys, sidewalks, bridges and sewers in lower income areas or in blighted areas.
3.2	Remove blighting influences through demolition or renovation.
3.3	Provide new infrastructure to meet demands of a growing or transforming population
3.4	Work with the private sector to meet infrastructure needs required by lower income citizens

Economic Development and Employment

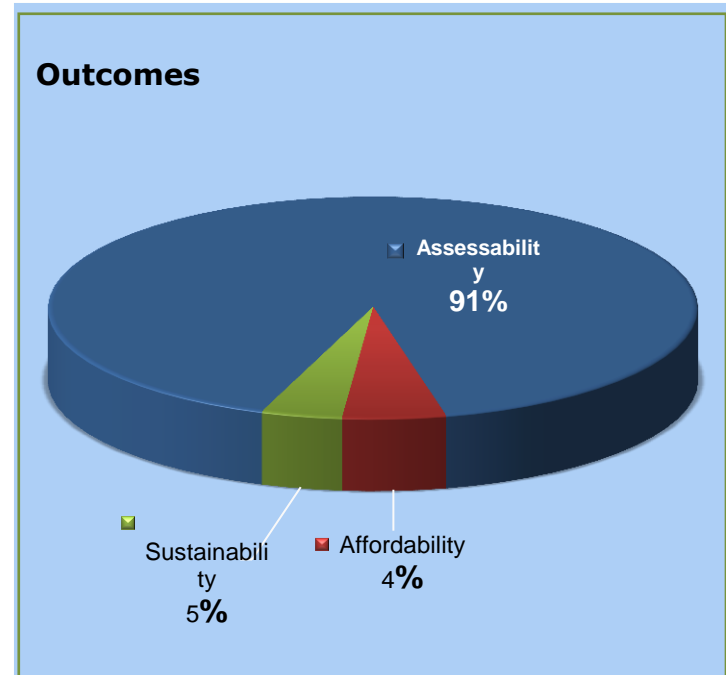
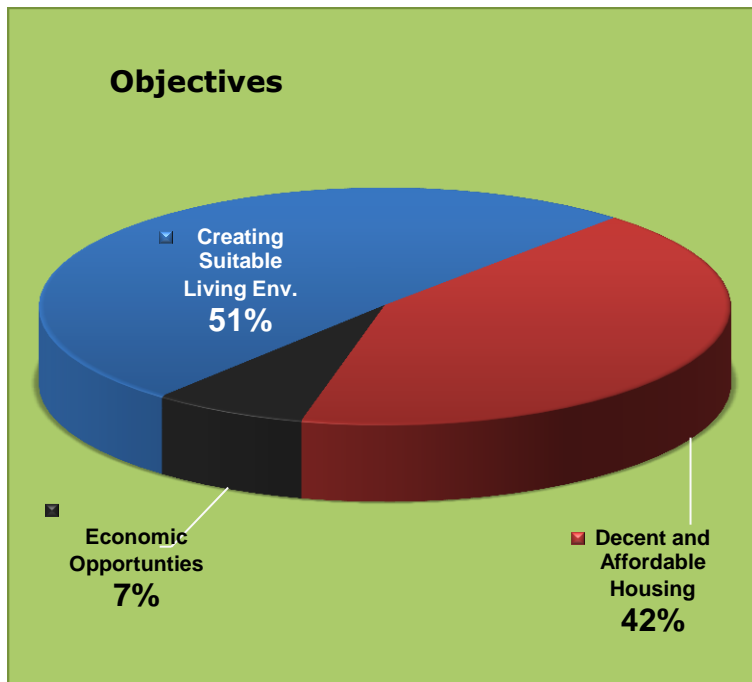
4.1	Provide Assistance to private businesses with the assurance that jobs will be created as a result.
4.2	Work with private, non-profit organizations to provide lower income persons with employment training.
4.3	Provide gap-filling employment services necessary for households receiving public assistance to become self-sufficient.

Per HUD guidance, Milwaukee County has assigned an objective that best describes the purpose for funding each project and an outcome that best reflects what Milwaukee County hopes to accomplish. The three objectives are to 1) create a suitable living environment, 2) provide decent housing, and 3) create economic opportunities. The three outcomes are to 1) increase availability and accessibility, 2) improve affordability, and 3) promote sustainability.

The table below summarizes the objectives and outcomes of Milwaukee County's 2011 projects by dollar amount.

2011 OBJECTIVES AND OUTCOMES				
Objectives	Outcomes			Total
	Availability/ Accessibility**	Affordability	sustainability	
Creating Suitable Living Env.	\$940,200	\$33,941	\$41,580	\$1,015,721
Decent affordable housing**	\$755,947	\$69,064	\$23,100	\$848,111
economic opportunities	\$129,360	\$0	\$16,170	\$145,530
Total	\$1,825,507	\$103,005	\$80,850	\$2,009,362
* Does not include administration				
** Includes Home Funds				

2011 Budget by Performance Measurement Objectives and Outcomes



Public Participation

Milwaukee County undertook a comprehensive public participation process that gave residents opportunities to participate in the development of the plan. These included:

- Multiple meetings held by municipalities seeking County funding
- Funding meetings held by the Milwaukee County Board of Supervisors
- A County Board Meeting
- Publication of draft plan
- Public Comment Period

Past Performance

Milwaukee County has accomplished much over the course of its participation within the CDBG and HOME programs. While some funded projects did not realize their initial goals, the overall accomplishments of the programs have been impressive. For example, The Wisconsin Women Business Initiative Corporation (WWBIC) provides direct technical assistance and access to capital to low-wealth individuals, women, and people of color throughout Milwaukee County - groups still largely underserved by traditional financial institutions, although these groups are often creating businesses at a faster rate than others. The WWBIC offers classes at a variety of locations that are easily accessible to our clients, people with disabilities and clients who work. WWBIC maintains an office in Milwaukee's Central City area. In 2010, WWBIC approved more than \$2.1 million in loans to 87 business clients, resulting in the creation and retention of approximately 1,200 jobs.

In a typical year, CDBG provides direct benefits (through a funded service or facility) to approximately 20,000 residents, 70% of whom are low and moderate income.

Milwaukee County continues to work towards the goals to increase its performance in 2011. Milwaukee County will improve the timeliness of its commitment and expenditure of program funds, as well as the performance of its reporting requirements.. In addition, Milwaukee County is working to expand its outreach to women and minorities for citizen participation and contracting opportunities. Since the release of the of Analysis of Impediments to Housing report in December 2009 Milwaukee County has vigorously supported the efforts of local housing advocates to address to address the issue of fair housing in Milwaukee County.

For a more complete analysis of Milwaukee County's accomplishments, please review the Consolidated Annual Performance and Evaluation Report ("CAPERS") available at the Housing Division of the Department of Health and Social Services.

MANAGING THE PROCESS

1. Identify the lead agency, entity, and agencies responsible for administering programs covered by the consolidated plan

Milwaukee County is governed by the 19 member County Board of Supervisors and the Milwaukee County Executive. Both branches are elected to a four-year term. The Milwaukee County Executive and Board of Supervisors approve all projects for the Community Development Block Grant (CDBG) and HOME Investment Partnerships (HOME) Programs that are included in the Consolidated and Annual Action Plans.

The Board of Supervisors and Milwaukee County Executive designated Milwaukee County's Housing Division of the Department of Health and Human Services as the lead agency to oversee the administration of the Consolidated Plan and the CDBG and HOME programs. The overall mission of the Housing Division is to work with municipalities, nonprofit organizations, businesses, developers, and others to revitalize communities and promote economic opportunity in Milwaukee County. As the lead agency for administering these programs, the Bureau works in partnership with local municipalities, private and public agencies, and non-profit and for-profit organizations to implement the grant programs.

2. Identify the significant aspects of the process by which the plan was developed, and the agencies, groups, organizations, and others who participated in the process

Milwaukee County works in cooperation with local governments, Milwaukee County agencies, private and public agencies, for profit and nonprofit organizations, and the general public to develop the Annual Action Plan to address the housing, community development, and social service needs of suburban Milwaukee County. This outreach has helped Milwaukee County develop more meaningful plans, use limited resources more efficiently, and reduce gaps in delivering services.

The following table summarizes the process by which the plan was developed.

Date	Action
Jan - Mar 2010	CDBG Technical Assistance, Municipalities
Apr - June	CDBG Technical Assistance, Non-profits Municipalities hold Public Hearings
Jun. 14, 2010	Public Hearing on Housing & Community Development General Needs (Regularly Scheduled Committee Meeting)
Jul 1, 2010	2011 Program Year Applications Available online, distributed to organizations and made available for pick-up at Housing Division offices.
July 15, 2010	Milwaukee County request extension to submit 2011 Annual Plan

July 29, 2010	CDBG Applications due (Extension granted to Milwaukee County)
Sep 20, 2010	Public Hearing for presentation of proposed projects (Regularly Scheduled Committee Meeting)
Oct. 25, 2010	Committee on Economic & Community Development allocates CDBG and HOME Funds for 2011 Program Year activities (Regularly Scheduled Committee Meeting)
Nov. 4, 2010	County Board of Supervisors approves CDBG and HOME funds for 2011 Program Year activities.
Nov 15, 2010	Milwaukee County Annual Plan for 2011 due to HUD (HUD grants Milwaukee County 1 st extension)
Jan 1, 2011	Program year Begins
Mar 25, 2011	Milwaukee County Board Approves Annual Plan
April 2, 2011	30-Day Public Comment Begins
May 3, 2011	30-Day Public Comment Ends
Jul. 29, 2011	Annual Plan Submitted to HUD

Some of the organizations that participated in the development of the plan include the following:

GROUP	ORGANIZATION and ROLE
Milwaukee County Agencies	<p>Milwaukee County:</p> <ol style="list-style-type: none"> 1. Division of Behavioral Health Division: Provide information on homelessness, mental illness and strategies to end homelessness. 2. Disabilities Services Division: Provided information on services needed to assure that people with disabilities retain independence in the community. 3. Parks: Provided information on ADA requirements and Parks. 4. Community Development Business Partnership: Provided information on contracting opportunities of minority and women owned businesses on CDBG projects. 5. Department on Aging: Information and assistance on all aging issues including long term care options, senior benefits and older adult services, elder abuse 6. Office For Persons with Disabilities: provide information on accessibility, employment and the inclusion of People with Disabilities.

Non-profits	<ol style="list-style-type: none"> 1. Community Advocates - Continuum of Care: Provided information on the status of the 10 year Plan to End Housing. 2. Eisenhower Center: Provided information on services for People with Disabilities. 3. Center for the Spanish Speaking: Provided information on issues faced by residents in jurisdiction facing language barriers to employment. 4. Hmong Friendship Association: Provided information on issues faced by residents in jurisdiction facing language barriers to employment. 5. Milwaukee Urban League: Provided information on issues faced by low income residents and minority businesses in the district.
Local Municipalities	<ol style="list-style-type: none"> 1. All 16 municipalities in the Urban County Consortium: Provided needs and priorities for their municipalities. 2. City of Milwaukee: A CoC partner municipality; exchange information on various aspects of homeless strategy. 3. City of West Allis: Shared information on Section 8 and Home funds. 4. City of Wauwatosa: Discuss CDBG and HOME priorities.

3. Describe actions that will take place during the next year to enhance coordination between public and private housing, health, and social service agencies

To ensure coordination with municipalities and non-profit partners, the Housing Division works closely with the Inter-city CDBG Cooperation Council (ICC) to coordinate the CDBG allocation process, review program allocations and monitor performance of the CDBG program. The 16-member ICC is comprised of the elected Mayors or Village Presidents of all 16 municipalities of the Milwaukee County Urban County jurisdiction. The Milwaukee County/ICC cooperative framework has been in place since 1979, and serves as the forum for addressing County-wide CDBG issues, including; input on needs and priorities throughout the jurisdiction, recommendations on CDBG allocations, feedback on CDBG project and program performance.

In an effort to enhance coordination between public and private housing agencies and among private and governmental health, mental health and service agencies, Milwaukee County will continue to seek input from the Milwaukee County Behavioral Health Division, the Mental Health Task Force (MHTF), Milwaukee Continuum of Care (CoC) during the year on housing, health, social service and community development activities. The MHTF is a balanced partnership with public and private organizational representation, including faith-based organizations, that works to coordinate human service delivery in Milwaukee County and to minimize duplication of services.

The Continuum of Care Committee is the oversight organization for Milwaukee County's Continuum of Care planning process, particularly as it applies to the homeless. Both organizations, CoC and MHTF, have memberships that include representation from the public and private sectors, community groups and non-profit organizations.

Milwaukee County will continue to work closely with non-profit housing development organizations to address the issue of affordable housing. Special outreach activities in the next year will target the business community, faith-based organizations and minority and immigrant populations. Actions that may be taken include, but are not limited to:

- Continuing to be involved in regional development issues through the Milwaukee 7 and other regional planning efforts. Regional development and planning gives Milwaukee County an opportunity to push for issues of equity, inclusion and access for low income people to opportunities throughout the region.
- Participating in the Housing Trust Fund Advisory Committee and with local housing providers to explore additional affordable housing strategies that could benefit Milwaukee County.
- Continuing to meet with public service agencies to determine how partnerships can be established to coordinate and link services.
- Meeting with private sector housing professionals to explore forming partnerships for providing additional affordable housing.
- Meeting with private and public sector economic development professionals to explore forming partnerships.
- Continuing to work with private firms and the Milwaukee County Community Business Development Partnership on increasing the number and percentage of Milwaukee County residents working on infrastructure projects.

INSTITUTIONAL STRUCTURE

Describe actions that will take place during the next year to develop institutional structure.

It is the primary objective of Milwaukee County to build the institutional capacity to consistently provide our clients with high quality service and a value-added product. Despite the many challenges to delivering service, Milwaukee County continues to focus on delivering the promise of its mission to each client, stakeholder and partner; being highly responsive to the needs of users, and to continuously add value to the community we serve.

In FY 2011, Milwaukee County plans to take significant steps to develop and leverage its institutional structure to be highly effective at delivering value. Actions to develop institutional structure will include the following:

- **COMMUNICATION:** The CDBG program has four main customers; 1) the HUD, 2) Milwaukee County elected officials, 3) partner agencies and municipalities, and 4) residents who are recipients of CDBG services. The CDBG program plans on developing the capacity to constantly consistently inform and educate all stakeholders on the programs status, its plans and priorities, its policies and procedures, and its expectations and performance.

Communication is a two way street. To empower our clients and stakeholders, the CDBG program plans on enhancing its efforts to gain feedback and input from end users of CDBG funds. The program is only made richer and better when it is fully inclusive and those most affected by the program have the ability to participate in its development.

- **EFFICIENCY:** Review current programs, services and processes to identify opportunities to streamline process, enhance system controls and build greater accountability into the program. As part of this effort the CDBG office plans on developing an internal operating plan to clearly define the program's goals, objectives, actions steps and responsibilities to ensure that the program is implemented as efficiently as possible.

To fully maximize the value of greater efficiencies, the CDBG program plans to leveraging the power of technology by 1) developing a fully functional website that informs and educates users, and processes data - creating one-stop shop for all-things CDBG at Milwaukee County. The website will enhance the transparency of the program and improve its efficiency; 2) utilizing web marketing tools to communicate to users, clients and stakeholders; and 3) utilizing software to automate internal office processes, making it easier to process data, produce reports and track program performance.

- **ADMINISTRATION:** Develop an enhanced process to review and improve program processes, policies and procedures. Part of this effort will include developing and training staff, providing additional technical assistance options to partners, and establishing/modifying policies in the interest of improving program performance.

MONITORING STANDARDS AND PROCEDURES

Milwaukee County is committed to ensuring long term compliance with HUD regulations pertaining to the administration of CDBG and HOME funds.

All Community Development Block Grant (CDBG) and HOME recipients will sign binding contracts that enumerate program requirements. The Housing Division will monitor its grant recipients for compliance with specific program requirements, including applicable federal requirements, such as handicapped accessibility, fair housing, lead-based paint, and Davis-Bacon. In addition, the Housing Division will monitor in the areas of general management, performance goals, financial management, data collection and reporting, eligibility determinations, nondiscrimination, program outreach, timely reporting, coordination with other programs, and inspection of completed units.

Monitoring will consist of both desk and on-site reviews. On-site reviews will consist of periodic site visits which will include an in-depth review of agency, project and client files. Desk monitoring of voucher submittals includes a review of contractual commitments, financial documentation, determination of cost eligibility, drawdown rates, and outcome/performance measurement review.

Primary Goals:

The Housing Division has four primary goals associated with its approach to monitoring programs and projects:

- Ensure accomplishment of service or production
- Ensure accountability of public funds
- Ensure compliance with federal requirements
- Evaluate project performance during a specific time period.

These goals apply to all programs and services, including HOME, and CDBG Programs.

HOME Monitoring Plan

Rental Housing (acquisition, rehabilitation and new construction) Workshops are offered once a year for all new and current HOME developers, sponsors and owners. Workshops are held in August just prior to the application deadline for HOME projects in October. Technical assistance on all aspects of HOME performance and compliance issues is available upon request. HOME developers, sponsors and/or owners are responsible for completing HOME-funded projects and maintaining compliance throughout the period of affordability in accordance with the terms of their HOME Project Agreement. HOME staff are available to provide one-on-one technical assistance to HOME sponsors on an as-needed basis. This is done during on-site monitoring visits, upon request or as a result of recurring findings from ongoing monitoring visits. The HOME staff objectives for monitoring are to determine if grantees are:

- Ensuring compliance of their rental housing and homebuyer projects as specified in their HOME Project.
- Agreements (as modified or amended) throughout the period of affordability.
- Maintaining rental housing properties to their applicable housing quality standards.

- Ensuring income verification is performed on an annual basis for all tenants of HOME-funded rental housing.
- Complying with other applicable laws, cross-cutting regulations and terms of the HOME Project Agreement.
- Properly complying with HOME regulations for homebuyer projects, including income verification and principal residence requirements.

The Project Agreement between Milwaukee County and the sponsor/developer/owner will establish specific policies for monitoring. The following timetable will be used to determine the schedule for on-site inspections for rental projects:

- Every three years for projects of one to four units,
- Every two years for projects with five to 25 units, and
- Annually for projects with 26 or more units.

Community Development Block Grant (CDBG) Monitoring Plan

Sponsor training and development opportunities are offered throughout the year for all new and current CDBG grant recipients. Milwaukee County plans on offering Training Workshops in late 2011, just prior to the next program year start date. Technical assistance on all aspects of CDBG performance and compliance issues is available upon request.

Sponsors are responsible for carrying out programs and activities in accordance with state and federal regulations and their CDBG contract. The role of CDBG staff is to ensure that sponsors carry out their CDBG funded programs in accordance with the applicable laws and regulations and to provide technical assistance. This is accomplished through desk or on-site monitoring. As part of this process, CDBG staff helps sponsors Identify and correct problems or potential problems in program implementation. The CDBG staff objectives for monitoring are to determine if grantees are:

- Carrying out their CDBG-funded activities as described in their contracts (as modified or amended);
- Carrying out the program or project in a timely manner in accordance with the schedule included in the CDBG contract;
- Charging costs to the program or project which are eligible under applicable regulations;
- Complying with other applicable laws, regulations and terms of the CDBG contract;
- Conducting the program in a manner which minimizes the opportunity for fraud, waste and mismanagement.

CDBG monitoring may consist of an on-site monitoring visit or a desk monitoring. All CDBG sub-recipients will be monitored at least once prior to a contract being administratively closed. The areas monitored may include (but are not limited to):

- Overall management system, record keeping and progress in activities
- National Objectives
- Client file review
- Environmental Review
- Financial management
- Procurement

- Efforts to use small, minority- and women-owned businesses
- Labor Standards
- Section 3
- Non-construction contracts between sub-recipients and consultants

When a sub-recipient is found to be out of compliance, CDBG staff will identify a specific period of time in which compliance should be achieved. Usually the grantee will have 30 days to correct deficiencies. Copies of supporting documentation demonstrating that corrective action has been taken will be required. Additional time for corrective action may be allowed on a case-by-case basis.

Currently, the Housing Division monitors each project that has expended funds since the previous monitoring visit. Over the next five year cycle, the Housing Division will be evaluating the feasibility of changing to a risk analysis approach to identify the projects that will be monitored for a given year instead of monitoring every project every year. Risk analysis models from other jurisdictions will be evaluated for their applicability to Milwaukee County. For both the programs addressed in the Consolidated Plan, HUD representatives may also conduct monitoring visits to assure that grantees are carrying out their programs in accordance with applicable laws and regulations.

Monitoring Progress on Consolidated Plan

Milwaukee County will take the following actions to monitor performance in meeting Consolidated Plan goals.

- Review of project applications to ensure required consistency with Consolidated Plan objectives and goals.
- Review of project vouchers for reimbursement includes a review of the accomplishment data for each project. Staying in touch with the sponsor at this level ensures that projects meet their production targets which in turn ensure that the longer-range goals are being monitored.
- Policies and application tools are being revised to align with Consolidated Plan goals and priorities thereby providing the mechanism for measuring performance throughout the five year period.
- The Housing Division is in the process of developing a five-year “visual” plan for meeting Consolidated Plan goals which will highlight our progress and allow staff to see clearly where we are, at any given time, in terms of meeting five-year goals. This will be reviewed and monitored throughout the five-year period.
- The Housing Division staff (Damon Dorsey and Jean Wolfgang) have been appointed to monitor Consolidated Plan performance throughout the five-year period.
- The Housing Division will schedule a “check-in” opportunity with the Consolidated Plan Work Group mid way through the cycle to assess progress in meeting Consolidated Plan performance.

Citizen Participation 91.200 and 91.220(b)

4 Provide a summary of the citizen participation and consultation process (including efforts to broaden public participation in the development of the plan.)

A summary of the citizen participation process

Notices soliciting public input were placed on the County's website, distributed to libraries within jurisdictions, mailed to consortium municipalities, and distributed to community-based organizations. Notices of all public hearings were published in the Milwaukee Journal.

Staff members held two public hearings to foster input on identified community needs for the 2011 FY Annual Plan.

Public Hearings

- The County held the first Public Hearing on June 14, 2010 during a regularly scheduled meeting with the Community and Economic Development Committee of the Board of Directors to provide information about and requirements for community development funds and to obtain citizens' views on Milwaukee County's housing and community development needs.
- The County held the second Public Hearing on September 20, 2011 during a regularly scheduled Board of County Commission meeting to present the recommended community development projects to the general public and to request approval from the Milwaukee County Community and Economic Development Committee to submit the projects to the Milwaukee County Board for approval.

Municipality Meetings.

Each municipality in the consortium that receives federal funding through Milwaukee County held at least one public hearing to obtain citizens' views, concerns and community needs.

The Housing Division of the Department of Health and Human Services has the responsibility of coordinating with community partners, residents and other stakeholders to identify and recommend projects. The staff works closely with community partners to coordinate community needs. Funding decisions were based on targeted areas and identified needs within the areas based on studies, observations and communication with community stakeholders.

Following is the detailed schedule for developing and approving the 2011 Annual Action Plan

Date	Action
Jan - Mar 2010	CDBG Technical Assistance, Municipalities
Apr - June	CDBG Technical Assistance, Non-profits Municipalities hold Public Hearings
Jun. 14, 2010	Public Hearing on Housing & Community Development General Needs (Regularly Scheduled Committee Meeting)
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Efforts to Broaden Access to Information

Public Notices

Public Notices for the Public Hearings were posted on the County's website, advertised in the Milwaukee Journal, Spanish Times and Milwaukee Courier, and distributed to libraries located within the jurisdiction. In addition, to expand outreach to African Americans, Hispanics, Caucasians, Native Americans, Asians, the elderly, People with Disabilities and low income persons and families, the following actions were implemented:

- All applicants who have been approved or non-approved from prior years received a letter with instructions on how to obtain an application via the Internet or by contacting the Housing Division.
- A public notice was placed in the Spanish Journal, Milwaukee Community Journal and the Milwaukee Journal Sentinel. (See attached the receipts for postings).
- Mailed information on the CDBG process and the availability of funds to the Milwaukee Indian Manpower Council, Oneida Social Services of SE Wisconsin, Milwaukee LGBT Community Center, Office of Persons with Disability, Independence First, Hmong American Friendship Center. (See attached the document that was mailed)
- All applicants were given 30 days to complete the application.
- Public Hearings were held in the Milwaukee County Courthouse.
- An Interpreter is available for the hearing impaired individuals. Notice of the availability on an interpreter is included in the notice.
- All CDBG and Home Public Hearings are held in buildings which are handicap accessible to allow for access to elderly persons and persons with disabilities.

Public Hearings

The first Public Hearing was held during a regularly scheduled meeting of the Economic and Community Development Committee of the Board June 14, 2010 at the Milwaukee County Courthouse. The meeting took place at its regularly scheduled time, at 9:00 a.m. The Public Hearing was used to obtain additional comments on the 2011 Annual Action Plan from Board members and residents. The second and final Public Hearing was held on September 20 during a regularly scheduled Economic and Community Development Committee of the Board meeting at 9:00 am. Meeting notices were sent and posted at least a week prior to the meetings.

See attached minutes in Appendix of the first and second Public Hearings.

Availability of the Plan

The draft of the plan was made available to the public at the Milwaukee County Housing Division, County website and County libraries on April 2, 2010. Requests for copies of the final draft of the plan were made available for walk-ins, by mail or e-mail.

After the final Public Hearing and plan approval by Commissioners, additional comments from the hearing will be logged and a hard copy can be obtained from the Housing Division upon request. The approved plan will also be available at the County's website at www.county.milwaukee.gov. Ongoing citizen input concerning changes for next year's plan are welcome and may be directed to the Housing Division.

A description of actions taken to encourage participation of all its residents, including the following:

- 1. low- and moderate-income residents where housing and community development funds may be spent;**
- 2. minorities and non-English speaking persons, as well as persons with disabilities;**
- 3. local and regional institutions and other organizations (including businesses, developers, community and faith-based organizations);**
- 4. residents of public and assisted housing developments and recipients of tenant- based assistance;**
- 5. residents of targeted revitalization areas.**

Within the public notices for the public hearings, the ad informs the public that Milwaukee County will provide assistance to persons with disabilities needing interpreters or other auxiliary aids and services in order to participate in the hearing. In 2011, Milwaukee County will increase its outreach efforts by working with funded organizations and other community partners to distribute and collect information from low- and moderate-income persons participating in existing programs. Milwaukee County will make efforts to accommodate persons with disabilities to ensure the opportunity to participate in the planning process.

The following table is a summary of actions taken to encourage participation of all residents in the Urban County jurisdiction.

Actions Taken to encourage participation of all residents						
	Mailing	Email	Phone Call	Flyers	Brochure	Special Events
low- and moderate-income residents where funds may be spent						
minorities, non-English speaking persons, persons with disabilities;						
Development organizations, businesses, developers, faith-based organizations);						
residents of public and assisted housing developments and recipients of tenant- based assistance;						
Residents of targeted revitalization areas.						

Consultation: Identify agencies, groups, and organizations that participated in the process, based on the following consultation requirements:

1. General §91.100 (a)(1) - Consult with public and private agencies that provide health services, social and fair housing services (including those focusing on services to children, elderly persons, persons with disabilities, persons with HIV/AIDS and their families, homeless persons) during the preparation of the plan.

2. Homeless strategy §91.100 (a)(2) – Consult with public and private agencies that provide assisted housing, health services, and social services to determine what resources are available to address the needs of any persons that are chronically homeless.
3. Metropolitan planning §91.100 (a)(5) -- Consult with adjacent units of general local government, including local government agencies with metropolitan-wide planning responsibilities, particularly for problems and solutions that go beyond a single jurisdiction, i.e. transportation, workforce development, economic development, etc.
4. HOPWA §91.100 (b)-- Largest city in EMSA consult broadly to develop metropolitan-wide strategy for addressing needs of persons with HIV/AIDS and their families.
5. Public housing §91.100 (c) -- Consult with the local public housing agency concerning public housing needs, planned programs, and activities.

The following agencies, groups, and organizations that participated in the process according to consultation process required by HUD:

Fair Housing Services/Housing Strategy	
Metropolitan Milwaukee Fair Housing Coalition	The purpose of MMFHC is to promote fair housing throughout the State of Wisconsin by combating illegal housing discrimination and by creating and maintaining racially and economically integrated housing patterns.
Community Advocates	Community Advocates provides health care advocacy, housing assistance and homelessness prevention, utility services, case management and protective payee services, and disability advocacy services. The agency also provides housing and on-site case management for homeless people who have chronic mental illness as well as comprehensive domestic violence services, which includes emergency shelter, counseling, and case management.
Legal Aid Society	The Society provides free legal services to 8,000 of Milwaukee's most vulnerable residents: abused and neglected children, developmentally disabled adults, persons living with HIV/AIDS, battered women, immigrants, elderly, prisoners, mentally ill, physically impaired, unemployed, and homeless – all of whom are too poor to afford legal counsel.
Lead-Based Paint/HIV	
16th Street Community Health Center	Provides a free program to low income residents in Milwaukee County that test children under 6 years old for lead poisoning, looks for possible lead hazards in the home, teaches families how to reduce lead risks in their home and protects their children from lead poisoning, and address lead issues in the community through "Southside Parents Against Lead" meetings and events.
Wisconsin Department of Health Services	WDHS works to assure the health, safety, and well-being of Wisconsin citizens while emphasizing prevention; make Wisconsin a national leader in reforming health care; improve the lives of Wisconsin seniors and people with disabilities; increase opportunities for children to grow up safe, healthy, and successful in strong families; and create a high-performing organization that is customer-focused and values our partners and employees

Planning Agencies	
SEWRPC	SEWRPC was created to provide objective information and professional planning initiatives to help solve problems and to focus regional attention on key issues of regional consequence. Regional planning provides a meaningful technical approach to the proper planning and design of public works systems, such as: Highways, Transit, Sewerage, Water Supply, Park and Open Space Facilities, Flooding, Air and Water Pollution, Natural Resource Base Deterioration, Changing Land Use
Social Service Organizations/Serving Seniors	
Council for the Spanish Speaking	Council's mission is to advocate for and empower the socially and economically challenged, with a focus on the needs of Milwaukee Latinos. Its bilingual (Spanish/English) and culturally competent staff delivers educational programs and social and human services to families, children, youth and the aging to help them overcome the social, economic, linguistic and cultural barriers to self sufficiency.
Milwaukee County Department of Aging	The mission of the Milwaukee County Department on Aging is to affirm the dignity and value of older adults of Milwaukee County by supporting their choices for living in, and giving to, our community.
National Association of Black Veterans	Based in Milwaukee, Wisconsin, the Center for Veterans Issues, Ltd. (CVI) is a 501 (c) (3) nonprofit veterans administration and management organization. CVI supports the concerns of all veterans by providing information, resources, identification of funding, technical assistance and organizational development to veteran service organizations. CVI also provides transitional housing to homeless veterans, while offering many services to help veterans transition back into the community.
Organizations Serving Children	
Boys and Girls Clubs	The Boys & Girls Club is a youth guidance organization dedicated to promoting health, social, educational, vocational, cultural, character and leadership development. We help youth improve their lives by building skills, values and self esteem in order to prevent potential gang involvement and alcohol and other drug abuse
Agencies Serving Persons with Disabilities	
Easter Seal of Southeast Wisconsin	Easter Seals Southeast Wisconsin provides exceptional services to ensure that all people with disabilities or special needs and their families have equal opportunities to live, learn, work and play in their communities.
Eisenhower Center	Eisenhower Center, Inc. is a non-profit, innovative work-training program that provides a comprehensive array of rehabilitation services for people with developmental disabilities.
Milwaukee Center for Independence	MCFI and its affiliate, Transitional Living Services (TLS) provide assertive behavioral health services focused on recovery. Services include case management, housing, the TLS Pharmacy, and operation of the Crisis Resource Center, a safe place where individuals experiencing a psychiatric emergency can voluntarily access crisis intervention services.

5 Provide a summary of citizen comments or views on the plan.

Comments offered on what Milwaukee County should address in its Plan were diverse. However, some common themes did emerge:

1. A need for more accessible, affordable housing. Housing and transportation were stated to be the "biggest issues" for those with disabilities. Many differing suggestions were offered, which demonstrates that a range of housing options, like those available to the community at large, is needed.
2. A need for accessibility modifications. Speakers sought more accessibility, both in residences and in public and commercial buildings. Criticism was made about accessibility features that may meet standards, but do not fulfill the needs of an individual.
3. A need for recreational opportunities for people with disabilities. Many people with disabilities are isolated and have little to do. Isolation can lead to other problems, which impact not only the individual, but also the care and support systems this person may be part of. Speakers believe that simply having somewhere to go, such as recreational or drop-in centers, is vital.
4. Enforcing Americans with Disabilities Act and Fair Housing law provisions. Speakers believed Milwaukee County should expend resources to enforce law on accessible units that do not meet housing quality standards; the provision of accessible units in privately financed developments; and on housing discrimination against the disabled.

6 Provide a written explanation of comments not accepted and the reasons why these comments were not accepted.

Milwaukee County strongly believes that everyone has a voice and a right to make comments. To preserve the integrity of the process and ensure a quality plan, Milwaukee accepts all comments.

Resources 91.220(c)(1)) and (c)(2)

- 7 Identify the federal, state, and local resources (including program income) the jurisdiction expects to receive to address the needs identified in the plan. Federal resources should include Section 8 funds made available to the jurisdiction, Low-Income Housing Tax Credits, and competitive McKinney-Vento Homeless Assistance Act funds expected to be available to address priority needs and specific objectives identified in the strategic plan.**

Milwaukee County expects to receive a total of \$2,824,290 in new Community Development Block Grant (CDBG) and HOME Investment Partnerships Program (HOME) entitlement grant funding to carry out its planned activities as outlined in the 2011 Action Plan.

Funding Source	2011 Allocation
2011 Estimated CDBG Award	\$1,536,539
2010 Carryover CDBG Grants	\$143,751
HOME Funds	\$1,143,999
Total	\$2,824,290

Other resources include the following:

- In the 2010 FY, the Housing Division Home Repair Program received income of \$160,708 on CDBG funds and \$210,531 on HOME funds.
- The Housing Division Milwaukee County was awarded \$712,755 in 2009 Homeless Prevention and Rapid Re-Housing Program (HPRP) funds by the Wisconsin Department of Commerce. Milwaukee County is in the third and final year of this grant. The fund is used to fund a Case Management position, provide medium term rental assistance and to provide security deposits for eligible applicants.
- Milwaukee County expects to receive a total of \$12,213,168 in housing assistance payments and approximately \$939,021 in administrative fees, for a total of \$13,152,189.
- The Housing Division also administers the Shelter Plus Care program. Milwaukee County received a total of \$4.1 million for this program, including the following resources:
 - Tenant-based program: \$2.8 million
 - \$1.1 million for a five year grant for sponsor based Shelter Plus Care (Partnership with Mercy Housing)
 - \$433,000 over a five-year for a sponsor based Shelter Plus Care grant (partnership with Heartland Housing)

- Milwaukee County has earmarked \$750,000 in local General Purpose Revenue (County levy) funds to address permanent supported housing. These funds are administered by the Housing Division of Milwaukee County Department of Health and Human Services.
- Milwaukee County earmarks \$50,000 using levy dollars from previous years to fund a revolving loan fund for housing rehab.
- Milwaukee County also receives approximately \$80,000 annually of Homeless prevention funds through the ESG program (reimbursement comes from Community Advocates). The funds are used to provide security deposits and short-term rental assistance to individuals with a disability.
- Milwaukee County receives \$420,000 of HUD funds to administer the Safe haven Program. The program is a soft entry housing program that provides housing to homeless individuals who are not yet connected to treatment.
- Milwaukee County received \$650,000 in NSP funds. The funds are part of the Milwaukee County NSP Consortium of which the City of Milwaukee is our managing member. These funds were used for the purchase of a foreclosed apartment building that is being used for permanent supportive housing.

In addition, Milwaukee County distributes state and local funds towards:

- Long-Term Care for supportive home care services. Services are provided to persons throughout Milwaukee County.
- The provision of residential supports for persons with a mental illness. This includes funding for adult family homes, community-based residential facilities (CBRF), transitional living environments, group homes, and other residential support to enable persons to reside in the community. Services are provided to persons throughout Milwaukee County.
- The purchase of service and self-directed (SDS) residential supports for persons with developmental disabilities. This includes funding toward supportive home care services, adult family homes, and other supports to enable persons to reside in their own homes. Services are provided to persons throughout Milwaukee County.

HOME Match

Pursuant to the Stafford Act, Milwaukee County, as the lead agency of the Milwaukee County HOME Consortium, requested and was granted a 100% reduction in the HOME match requirement for the period October 1, 2009 to September 30, 2011.

Investment in LIHTC projects generates a HOME match of \$2,155,450; which includes a \$1,275,505 HOME match on the Berkshire Greendale LIHTC project and a \$879,945 HOME match on the Cedar Glen Wauwatosa LIHTC project. The HOME match generated from the LIHTC investments is 188% greater than the amount of HOME funds expected for 2011, which far exceeds the 25% required by HUD.

8 Explain how federal funds will leverage resources from private and non-federal public sources.

Historically, the CDBG and HOME entitlement programs have been utilized in tandem with a broad variety of funding sources to support community development and housing activities, often to attract other public and private investments. Many of these resources are competitive, or are available under limited circumstances; therefore, dollar amounts cannot be predicted overall. However, based on information contained in current project applications, Milwaukee County has compiled a detailed summary of resources expected to be leveraged by the projects proposed for Milwaukee County CDBG and HOME funding in PY 2011.

Altogether, \$2.4 million in CDBG and HOME dollars will leverage another \$24 million in public and private resources for a leveraging ratio of 1:8 resulting in a total community investment of just over \$28 million. Seventy-three CDBG projects will attract a total of \$2.6 million in additional public and private investment, while two HOME-assisted development activities (not including CHDO operating grant activities) will leverage another \$24 million. Over \$25 million in private, and other resources, including bank loans, investor equity, and cash and in-kind donations, are expected to be leveraged by county federal funds, making up 84% percent of all resources going to assisted projects. Aside from the federal entitlement funds, 84% of the funds (including tax credit financing) are coming from other sources.

An additional resource for housing and community development projects is program income received from some entitlement-funded activities. The HOME program requires that a local HOME Investment Trust Fund be established for deposit of repayments (principal and interest) of funds advanced for affordable housing development. HOME trust fund resources may be utilized only for HOME-eligible housing programs. CDBG-funded rehabilitation programs generate program income through the low-interest loans that are made available to homeowners.

Others funds not reflected in Table 5 include over \$12 million in Section 8 voucher funding providing approximately 2,000 vouchers and Continuum of Care funding (Supportive Housing Program and Shelter Plus Care) totaling over \$750,000 which will go to various programs targeted to homeless activities.

The following table provides a summary of public and private funding sources, indicating the degree to which federal entitlement funds are being leveraged with private and non-federal sources of funds. A summary of the results shows that:

- The CDBG program leverages \$1,380,291 in projects to attract an additional \$889,491 of investment.
- The HOME program leverages \$1,053,550 in Low Income Housing Tax Projects to attract \$24,811,028 on investment; a 24 to 1 ratio.
- Total entitlement funding (CDBG and HOME) leverages \$2,433,841 to attract \$24,914, 719 of private capital and other non-federal funds for projects.
- Investment in LIHTC projects generates a HOME match of \$2,155,450; which includes a \$1,275,505 HOME match on the Berkshire Greendale LIHTC project and a \$879,945 HOME match on the Cedar Glen Wauwatosa LIHTC project. The HOME match generated from the LIHTC investments is 188% greater than the amount of HOME funds expected for 2011, which far exceeds the 25% required by HUD.

Table 5: Resources Expected to be leverage by Milwaukee County CDBG and HOME projects, PY 2011

CDBG Funded Activities	Entitlement Source	Entitlement Funding	Other Nonfederal	Total Private	Total Funding
Agape Community Center	CDBG	\$13,860	\$13,640		\$27,500
Badger Association of the Blind & Visually Impaired	CDBG	\$18,480	\$21,520		\$40,000
Boys & Girls Clubs of Greater Milwaukee	CDBG	\$18,480	\$21,520		\$40,000
Casa Romero Renewal	CDBG	\$23,100	\$16,900		\$40,000
Council for the Spanish Speaking, Inc.	CDBG	\$36,960	\$3,040		\$40,000
Easter Seals Southeast Wisconsin	CDBG	\$18,480	\$13,447		\$31,927
Eisenhower Center	CDBG	\$27,720	\$12,280		\$40,000
Grand Avenue Club	CDBG	\$27,720	\$12,280		\$40,000
Granville Interfaith Program for the Elderly	CDBG	\$13,860	\$13,640		\$27,500
Hmong American Friendship Association	CDBG	\$27,720	\$2,280		\$30,000
Hunger Task Force	CDBG	\$27,720	\$12,280		\$40,000
Journey House, Inc.	CDBG	\$13,860	\$26,140		\$40,000
Lao Family Community	CDBG	\$13,860	\$26,140		\$40,000
Legal Aid Society	CDBG	\$13,860	\$26,140		\$40,000
Metro Milw Fair Housing Council	CDBG	\$25,000	\$0		\$25,000
Milw County Community Business Devel Partners	CDBG	\$27,720	\$62,280		\$90,000
Milwaukee Christian Center	CDBG	\$13,860	\$25,000		\$38,860
Milwaukee County Dept. of Parks & Recreation	CDBG	\$92,400	\$7,600		\$100,000
Milwaukee County Housing Division	CDBG, HOME	\$36,960	\$63,040		\$100,000
Milwaukee Urban League	CDBG	\$18,480	\$6,520		\$25,000
My Home, Your Home Inc.	CDBG	\$23,100	\$6,900		\$30,000
National Association for Black Veterans, Inc.	CDBG	\$27,720	\$12,280		\$40,000
Neighborhood House	CDBG	\$6,930	\$21,570		\$28,500
Northcott Neighborhood House	CDBG	\$27,720	\$2,280		\$30,000
Project Return	CDBG	\$13,860	\$26,140		\$40,000
St. Catherine Residence, Inc.	CDBG	\$18,480	\$19,080		\$37,560

Table 5: Resources Expected to be leverage by Milwaukee County CDBG and HOME projects, PY 2011

CDBG Funded Activities	Entitlement Source	Entitlement Funding	Other Nonfederal	Total Private	Total Funding
St. Vincent de Paul Society of Milwaukee	CDBG	\$23,100	\$16,900		\$40,000
Wisconsin Community Services, Inc. (WCS)	CDBG	\$27,720	\$12,280		\$40,000
Wisconsin Women's Business Initiative Corp	CDBG	\$16,170	\$1,330		\$17,500
Word of Hope	CDBG	\$13,860	\$26,140		\$40,000
Bayside senior center	CDBG	\$5,248			\$5,248
Bayside return loan from river hills	CDBG	\$20,053			\$20,053
brown deer Cmty cntr improvements	CDBG	\$23,454			\$23,454
Cudahy - Interfaith	CDBG	\$14,230	\$24,592		\$38,822
Cudahy – proj concern	CDBG	\$5,710			\$5,710
Cudahy ada intersection	CDBG	\$28,108			\$28,108
Cudahy Property Maintenance	CDBG	\$7,392			\$7,392
Fox Point - Lease	CDBG	\$4,851			\$4,851
fox point police door ada		\$32,340			\$32,340
Franklin – home services	CDBG	\$4,620		\$88,380	\$93,000
Franklin – senior center	CDBG	\$8,039			\$8,039
Franklin - sidewalk	CDBG	\$37,422	\$33,078		\$70,500
Glendale – ADA Doors	CDBG	\$41,765			\$41,765
Greendale – ADA pathway	CDBG	\$29,383			\$29,383
Greenfield Cmnty Ctr	CDBG	\$50,820			\$50,820
Greenfield senior coordinator	CDBG	\$18,480	\$76,053		\$94,533
Hales Corners – Library	CDBG	\$23,100			\$23,100
Hales Corners – Library mat	CDBG	\$1,386			\$1,386
Hales corners – senior enrich	CDBG	\$1,848	\$2,652		\$4,500
Hales Corners home support	CDBG	\$1,386			\$1,386
Oak Creek – ada playground	CDBG	\$19,746			\$19,746
Oak Creek Computer Lab	CDBG	\$32,922	\$31,078		\$64,000

Table 5: Resources Expected to be leverage by Milwaukee County CDBG and HOME projects, PY 2011

CDBG Funded Activities	Entitlement Source	Entitlement Funding	Other Nonfederal	Total Private	Total Funding
Oak Creek salvation army	CDBG	\$3,779		\$15,311	\$19,090
Oak creek interfaith		\$4,778			\$4,778
Oak Creek Senior Citizen Club	CDBG	\$729			\$729
River Hills	CDBG	\$21,622			\$21,622
Shorewood – interfaith	CDBG	\$2,310			\$2,310
Shorewood – snr resource cntr	CDBG	\$9,240	\$87,760		\$97,000
Shorewood alley	CDBG	\$30,030			\$30,030
South milw – Easter Seals	CDBG	\$13,860			\$13,860
South Milw - Interfaith	CDBG	\$7,392			\$7,392
South Milwaukee – human concerns masonry and water	CDBG	\$27,720			\$27,720
South Milwaukee – human concerns mortgage	CDBG	\$5,636			\$5,636
St. Francis Elderly	CDBG	\$6,468			\$6,468
St. Francis sidewalk repl	CDBG	\$36,960			\$36,960
Village of Greendale	CDBG	\$9,702			\$9,702
West milw – cmtty center	CDBG	\$8,316			\$8,316
west milw - community center up	CDBG	\$33,726			\$33,726
Whitefish bay – ada playgrd	CDBG	\$36,960			\$36,960
Total CDBG		\$1,380,291	\$785,800	\$103,691	\$2,269,782

Affordable Housing Development	Entitlement Source	Entitlement Funding	Other Nonfederal	Total Private	Total Funding
LIHTC - Berkshire Greendale*	HOME	\$553,550		\$14,411,464	\$14,965,014
LIHTC - Cedar Glen**	HOME	\$500,000		\$10,399,564	\$10,899,564
Total LIHTC Funds		\$1,053,550		\$24,481,028	\$25,864,578
TOTAL RESOURCES		\$2,433,841	\$785,800	\$24,914,719	\$28,134,360
% of Total Resources by Category		9%	3%	89%	

* HOME Match: \$1,275,505

** HOME Match: \$879,945

Annual Objectives 91.220(c)(3)

Annual Objectives 91.220(c)(3)

***If not using the CPMP Tool:** Complete and submit Table 3A.

***If using the CPMP Tool:** Complete and submit the Summary of Specific Annual Objectives Worksheets or Summaries.xls

Goals and objectives to be carried out during the action plan period are indicated by placing a check in the following boxes.

<input checked="" type="checkbox"/>	Objective Category Decent Housing Which includes:	<input checked="" type="checkbox"/>	Objective Category: Suitable Living Environment Which includes:	<input checked="" type="checkbox"/>	Objective Category: Expanded Economic Opportunities Which includes:
<input checked="" type="checkbox"/>	assisting homeless persons obtain affordable housing	<input checked="" type="checkbox"/>	improving the safety and livability of neighborhoods	<input type="checkbox"/>	job creation and retention
<input checked="" type="checkbox"/>	assisting persons at risk of becoming homeless	<input type="checkbox"/>	eliminating blighting influences and the deterioration of property and facilities	<input checked="" type="checkbox"/>	establishment, stabilization and expansion of small business (including micro-businesses)
<input type="checkbox"/>	retaining the affordable housing stock	<input checked="" type="checkbox"/>	increasing the access to quality public and private facilities	<input checked="" type="checkbox"/>	the provision of public services concerned with employment
<input type="checkbox"/>	increasing the availability of affordable permanent housing in standard condition to low-income and moderate-income families, particularly to members of disadvantaged minorities without discrimination on the basis of race, color, religion, sex, national origin, familial status, or disability	<input type="checkbox"/>	reducing the isolation of income groups within areas through spatial deconcentration of housing opportunities for lower income persons and the revitalization of deteriorating neighborhoods	<input type="checkbox"/>	the provision of jobs to low-income persons living in areas affected by those programs and activities under programs covered by the plan
<input type="checkbox"/>	increasing the supply of supportive housing which includes structural features and services to enable persons with special needs (including persons with HIV/ADOS) to live in dignity and independence	<input type="checkbox"/>	restoring and preserving properties of special historic, architectural, or aesthetic value	<input type="checkbox"/>	availability of mortgage financing for low income persons at reasonable rates using non-discriminatory lending practices
<input type="checkbox"/>	providing affordable housing that is accessible to job opportunities	<input type="checkbox"/>	conserving energy resources and use of renewable energy sources	<input type="checkbox"/>	access to capital and credit for development activities that promote the long-term economic social viability of the community

9 Provide a summary of specific objectives that will be addressed during the program year.

Describe the outcome measures for activities in accordance with Federal Register Notice dated March 7, 2006, i.e., general objective category (decent housing, suitable living environment, economic opportunity) an general outcome category (availability/accessibility, affordability, sustainability).

In accordance with Milwaukee County's Consolidated Plan, FY11 funds will be used to address a number of objectives under the decent housing and sustainable communities categories.

Housing Rehabilitation. Given the serious need for affordable housing among people with the lowest incomes, Milwaukee County will continue to support organizations working to address the need for more affordable housing in the urban entitlement County. This share of funds allocated to improving housing circumstances is higher than in earlier years of the Consolidated Plan. The shift reflects the intersection of changing demographics, the rising costs of homes and rent, and the ongoing effects of the economic downturn on residents with the lowest incomes. See Table 5 for detail on projects.

Public Infrastructure and Public Facility Improvements. The other significant share of funds will be used to provide a suitable and sustainable living environment for residents with low incomes. As described in Milwaukee County's Consolidated Plan, many communities in which low-income residents reside have significant infrastructure and other community development needs, and this is the area in which Milwaukee County has allocated the bulk of its CDBG funds. See Table 5 for detail on projects.

Public Services. Milwaukee County will support several projects in the Public Service Category. The projects funded aim to provide low income people, no matter where they reside in Milwaukee County, access to services to improve the quality of their lives. Although many of the organizations funded are located in the city of Milwaukee (an Entitlement Community), the projects funded serve the entire county population of Milwaukee County of Milwaukee. See Table 5 for detail on projects.

Economic Development and Employment. Milwaukee County has allocated CDBG funds to support 1) job training and employment services to low income individuals and 2) development services to early stage and existing businesses for the purpose of supporting the creation of higher wage jobs for people in low/moderate income. See Table 5 for detail on projects.

PRIMARY OBJECTIVES AND OUTCOMES

The Consolidated Plan identifies the following priority objectives for both housing and non-housing priority needs:

Housing Priority Objectives:

1. Increase the supply of standard, affordable housing

Objectives	
1.	Providing Rent Assistance
2.	Providing New Rental Units
3.	Rehabilitating Owner Occupied Housing
4.	Providing Accessible Housing for the Physically Disabled
5.	Encouraging Homeownership for the First-Time Homebuyers

Non-Housing Priority Objectives:

1. The provision of social services to selected components of the population and assurance of access to these services.

Objectives	
6.	Provide Health and recreational services to a growing elderly and disadvantaged population
7.	Assure physical access to services for elderly, disabled, and other special needs populations
8.	Provide recreational and educational opportunities for youth, in response to growing numbers of single parent households, households with two wage earners, and those responsible for foster children.
9.	Assist crime awareness and drug abuse programs in response to burgeoning urban development in transforming communities.
10.	Provide support services for lower income households seeking self-sufficiency.

2. Improve and Develop Infrastructure

Objectives	
10	Replace deteriorating streets, alleys, sidewalks, bridges and sewers in lower income areas or in blighted areas.
11	Remove blighting influences through demolition or renovation.
12	Provide new infrastructure to meet demands of a growing or transforming population
13	Work with the private sector to meet infrastructure needs required by lower income citizens

3. Economic Development and Employment

Objectives	
14	Provide Assistance to private businesses with the assurance that jobs will be created as a result.
15	Work with private, non-profit organizations to provide lower income persons with employment training.
16	Provide gap-filling employment services necessary for households receiving public assistance to become self-sufficient.

Description of Activities 91.220(d) and (e)

17 Provide a summary of the eligible programs or activities that will take place during the program year to address the priority needs and specific objectives identified in the strategic plan.

Table 6: Summary of eligible activities proposed for the 2011 PY

SPONSOR	Project	Activity	Location	Priority Need Category	National Objective	HUD Objective	HUD Outcome	Funding Source	Amount	2011 Goal
Agape Community Center	Public Service	Direct Medical Services	Urban County Consortium	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$13,860	
Badger Association of the Blind & Visually Impaired	public facilities and Improvements	Garage Expansion	Urban County Consortium	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$18,480	
Boys & Girls Clubs of Greater Milwaukee	public facilities and Improvements	Davis & LaVarnway Solar Water heating	Urban County Consortium	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$18,480	
Casa Romero Renewal	public facilities and Improvements	Energy Efficient Upgrades	Urban County Consortium	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$23,100	
Council for the Spanish Speaking, Inc.	public facilities and Improvements	Renovations to Hillview Building	Urban County Consortium	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$36,960	
Easter Seals Southeast Wisconsin	public facilities and Improvements	Therapy Room Renovation	Urban County Consortium	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$18,480	
Eisenhower Center	public facilities and Improvements	Replace Rooftop HVAC Units	Urban County Consortium	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$27,720	
Grand Avenue Club	public facilities and Improvements	Facility Renovation	Urban County Consortium	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$27,720	

SPONSOR	Project	Activity	Location	Priority Need Category	National Objective	HUD Objective	HUD Outcome	Funding Source	Amount	2011 Goal
Granville Interfaith Program for the Elderly	Public Service	Neighborhood Outreach Program	Urban County Consortium	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$13,860	
Hmong American Friendship Association	public facilities and Improvements	Rehab of H.A.F.A's Parking Lot	Urban County Consortium	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$27,720	
Hunger Task Force	public facilities and Improvements	Facility Rehabilitation	Urban County Consortium	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$27,720	
Journey House, Inc.	Public Service	Workforce Readiness Program	Urban County Consortium	Economic Development	LMJ	economic opportunities	Availability/A ccessibility	CDBG	\$13,860	
Lao Family Community	Public Service	Employment Training	Urban County Consortium	Social Services	LMJ	economic opportunities	Availability/A ccessibility	CDBG	\$13,860	
Legal Aid Society	Homeownership Assistance	Foreclosure Mediation Project	Urban County Consortium	Social Services	LMC	Providing Decent Housing	Availability/A ccessibility	CDBG	\$13,860	
Metro Milw Fair Housing Council	Homeownership Assistance	Fair Housing Services	Urban County Consortium	Affordable Housing	LMC	Providing Decent Housing	Availability/A ccessibility	CDBG	\$25,000	
Milwaukee Christian Center	Public Service	Strategies to achieve Reading Success	Urban County Consortium	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$13,860	

SPONSOR	Project	Activity	Location	Priority Need Category	National Objective	HUD Objective	HUD Outcome	Funding Source	Amount	2011 Goal
Milwaukee County CDBG	program Administration Costs	CDBG Administration				Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$300,000	
Milwaukee County Dept. of Parks & Recreation	public facilities and Improvements	Lindberg Park Improvements	Urban County Consortium	Infrastructure	LMA	Creating Suitable Living Env.	Sustainability	CDBG	\$92,400	
Milwaukee County Housing Division	Rehabilitation	Residential Architectural Barrier Removal Program	Urban County Consortium	Affordable Housing	LMA	Providing Decent Housing	Availability/A ccessibility	CDBG/HOME	\$36,960	
Milwaukee Urban League	Microenterprise Assistance	Capacity Building Program	Urban County Consortium	Economic Development	LMJ	economic opportunities	Availability/A ccessibility	CDBG	\$18,480	
My Home, Your Home Inc.	public facilities and Improvements	Boiler Replacement	Urban County Consortium	Social Services	LMC	Providing Decent Housing	Availability/A ccessibility	CDBG	\$23,100	
National Association for Black Veterans, Inc.	Rehabilitation	Rehabilitation To Residential Homeless Facility	Urban County Consortium	Social Services	LMC	Providing Decent Housing	Availability/A ccessibility	CDBG	\$27,720	
Neighborhood House	public facilities and Improvements	Replace Dishwasher	Urban County Consortium	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$6,930	
Northcott Neighborhood House	public facilities and Improvements	Facility Upgrade	Urban County Consortium	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$27,720	

SPONSOR	Project	Activity	Location	Priority Need Category	National Objective	HUD Objective	HUD Outcome	Funding Source	Amount	2011 Goal
Project Return	Public Service	Employment Services	Urban County Consortium	Social Services	LMJ	economic opportunities	Availability/A ccessibility	CDBG	\$13,860	
St. Catherine Residence, Inc.	public facilities and Improvements	Capital Needs	Urban County Consortium	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$18,480	
St. Vincent de Paul Society of Milwaukee	public facilities and Improvements	Improvements to Vincent Family Resource Center	Urban County Consortium	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$23,100	
Wisconsin Community Services, Inc. (WCS)	Public Service	WCS Learn & Earn Program	Urban County Consortium	Economic Development	LMJ	economic opportunities	Availability/A ccessibility	CDBG	\$27,720	
Wisconsin Women's Business Initiative Corp	Microenterprise Assistance	Business Owner - Microenterprise Development	Urban County Consortium	Economic Development	LMJ	economic opportunities	Availability/A ccessibility	CDBG	\$16,170	
Word of Hope	Public Service	Employment Services	Urban County Consortium	Economic Development	LMJ	economic opportunities	Availability/A ccessibility	CDBG	\$13,860	
BAYSIDE	Public Service	BAYSIDE/FOX POINT SR CITIZENS CENTER OPER	BAYSIDE	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$5,247.55	
BAYSIDE		RETURNED LOANED CDBG FUNDS TO RIVER HILLS	BAYSIDE	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$20,053	

SPONSOR	Project	Activity	Location	Priority Need Category	National Objective	HUD Objective	HUD Outcome	Funding Source	Amount	2011 Goal
BROWN DEER	Public Service	BROWN DEER SR CITIZENS CENTER-RENT & OPERATIONS	BROWN DEER	Social Services	LMC	Creating Suitable Living Env.	Affordability	CDBG	\$23,454	
CUDAHY	public facilities and Improvements	COLLEGE/PACKARD SIGNAL & intersection ADA	CUDAHY	Infrastructure	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$28,108	
CUDAHY	public facilities and Improvements	PROPERTY MAINTENANCE PROGRAM	CUDAHY	Infrastructure	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$7,392	
CUDAHY	Public Service	CUDAHY-ST FRANCIS INTERFAITH OLDER ADULT PROGRAM	CUDAHY	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$14,230	
CUDAHY	Public Service	PROJECT CONCERN OF CUDAHY-ST. FRANCIS INC.	CUDAHY	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$5,710	
FOX POINT	public facilities and Improvements	POLICE DEPT DOOR ACCESSIBILITY	FOX POINT	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$32,340	
FOX POINT	Public Service	DUNWOOD CENTER LEASE	FOX POINT	Social Services	LMC	Creating Suitable Living Env.	Affordability	CDBG	\$4,851	
FRANKLIN	public facilities and Improvements	CLARE MEADOWS ADA SIDEWALK	FRANKLIN	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$37,422	

SPONSOR	Project	Activity	Location	Priority Need Category	National Objective	HUD Objective	HUD Outcome	Funding Source	Amount	2011 Goal
FRANKLIN	Public Service	INTERFAITH HOME SUPPORT SERVICES	FRANKLIN	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$4,620	
FRANKLIN	Public Service	SENIOR CITIZEN ACTIVITIES	FRANKLIN	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$8,039	
GLENDALE	public facilities and Improvements	CITY HALL ADA DOORS	GLENDALE	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$41,765	
GREENDALE	public facilities and Improvements	PEDSETRIAN PATHWAY ADA ENHANCEMENTS	GREENDALE	Infrastructure	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$29,383	
GREENDALE	Public Service	ADULT PROGRAM SERVICES	GREENDALE	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$9,702	
GREENFIELD	public facilities and Improvements	COMMUNITY CENTER RENOVATIONS	GREENFIELD	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$50,820	
GREENFIELD	Public Service	SENIOR CITIZEN PROGRAM COORDINATOR	GREENFIELD	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$18,480	

SPONSOR	Project	Activity	Location	Priority Need Category	National Objective	HUD Objective	HUD Outcome	Funding Source	Amount	2011 Goal
HALES CORNERS	public facilities and Improvements	LIBRARY ENTRANCE ADA IMPROVEMENTS	HALES CORNERS	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$23,100	
HALES CORNERS	Public Service	LIBRARY MATERIALS FOR SENIORS	HALES CORNERS	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$1,386	
HALES CORNERS	Public Service	SENIORS ENRICHMENT PROGRAM	HALES CORNERS	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$1,848	
HALES CORNERS	Public Service	ELDERLY PERSONS HOME SUPPORT SERVICES	HALES CORNERS	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$1,386	
Milw County Community Business Devel Partners	Microenterprise Assistance	Technical Assistance / Capacity Building	Urban County Consortium	Economic Development	LMC	economic opportunities	Availability/A ccessibility	CDBG	\$27,720	
OAK CREEK	Public Service	HANDICAP ACCESS - PLAYGROUND ADDITION	OAK CREEK	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$19,746	
OAK CREEK	Public Service	INTERFAITH PROGRAM FOR THE ELDERLY	OAK CREEK	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$4,778	

SPONSOR	Project	Activity	Location	Priority Need Category	National Objective	HUD Objective	HUD Outcome	Funding Source	Amount	2011 Goal
OAK CREEK	Public Service	SENIOR CITIZEN CLUB	OAK CREEK	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$729	
OAK CREEK	Public Service	SALVATION ARMY	OAK CREEK	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$3,779	
OAK CREEK	Public Service	SALVATION ARMY-COMPUTER LAB	OAK CREEK	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$32,922	
RIVER HILLS	public facilities and Improvements	Renovation of Northshore Library	RIVER HILLS	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$21,622	
SHOREWOOD	public facilities and Improvements	SW AREA ALLEY IMPROVEMENTS	SHOREWOOD	Infrastructure	LMA	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$30,030	
SHOREWOOD	Public Service	SENIOR RESOURCE CENTER	SHOREWOOD	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$9,240	
SHOREWOOD	Public Service	SHORELINE INTERFAITH	SHOREWOOD	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$2,310	

SPONSOR	Project	Activity	Location	Priority Need Category	National Objective	HUD Objective	HUD Outcome	Funding Source	Amount	2011 Goal
SOUTH MILWAUKEE	public facilities and Improvements	EASTER SEALS KINDCARE FLOORING REPLACEMENT	SOUTH MILWAUKEE	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$13,860	
SOUTH MILWAUKEE	public facilities and Improvements	HUMAN CONCERNS MASONARY REPAIRS	SOUTH MILWAUKEE	Social Services	LMA	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$27,720	
SOUTH MILWAUKEE	Public Service	S. MILW/OAK CREEK INTERFAITH PROGRAM/ELDERLY	SOUTH MILWAUKEE	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$7,392	
SOUTH MILWAUKEE	Public Service	HUMAN CONCERNS MORTGAGE	SOUTH MILWAUKEE	Social Services	LMC	Creating Suitable Living Env.	Affordability	CDBG	\$5,636	
ST. FRANCIS	public facilities and Improvements	SIDEWALK REPLACEMENT PROGRAM	ST. FRANCIS	Infrastructure	LMA	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$36,960	
ST. FRANCIS	Public Service	SERVICE FOR ELDERLY THRU CUDAHY/ST FRANCIS INTERFAITH	ST. FRANCIS	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$6,468	
WEST MILWAUKEE	public facilities and Improvements	COMMUNITY CENTRE IMPROVEMENTS	WEST MILWAUKEE	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$33,726	

SPONSOR	Project	Activity	Location	Priority Need Category	National Objective	HUD Objective	HUD Outcome	Funding Source	Amount	2011 Goal
WEST MILWAUKEE	public facilities and Improvements	COMMUNITY CENTRE MAINTENANCE/UPKEEP	WEST MILWAUKEE	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$8,316	
WHITEFISH BAY	public facilities and Improvements	KLODE PARK PLAYGROUND IMPROVEMENTS- HANDICAP ACCESSIBILITY PHASE III	WHITEFISH BAY	Social Services	LMC	Creating Suitable Living Env.	Availability/A ccessibility	CDBG	\$36,960	
Total*									\$1,680,290	

* includes \$143,751 of grant funds carryover from the 2010 PY

Geographic Distribution/Allocation Priorities

18 Describe the geographic areas of the jurisdiction (including areas of low income families and/or racial/minority concentration) in which assistance will be directed during the next year. Where appropriate, the jurisdiction should estimate the percentage of funds the jurisdiction plans to dedicate to target areas.

Description of Geographic areas of jurisdiction

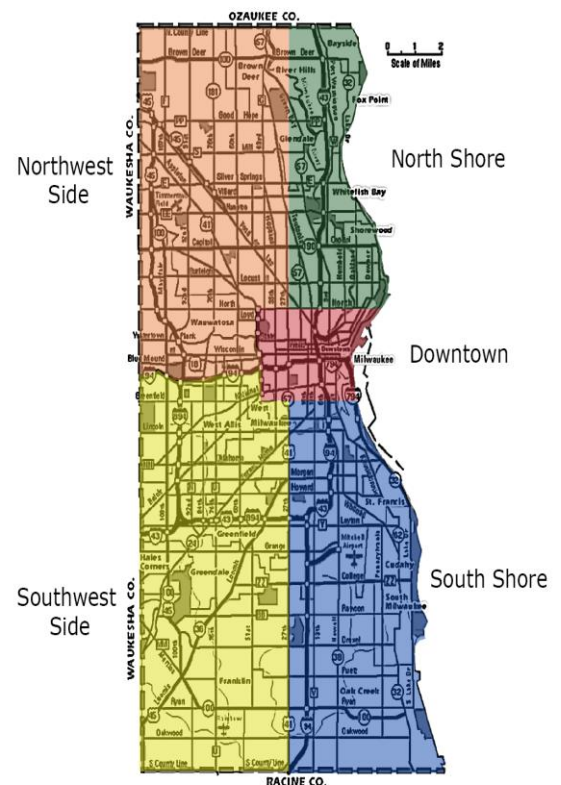
Milwaukee County covers 242 square miles of land in southeastern Wisconsin and comprises 19 municipalities, including the city of Milwaukee. Milwaukee County is Wisconsin's largest county by population in Wisconsin and is the 44th largest county in the United States. As an "Urban Entitlement" county under the CDBG program, funds are to be directed to the low-income residents of Milwaukee County's 16 municipalities that are part of the Urban County (the cities of Milwaukee, West Allis and Wauwatosa are entitlement communities). Milwaukee County seat is the city of Milwaukee.

The map to the right breaks Milwaukee County into four Districts. The North Shore consists of the more affluent Districts of Bayside, Fox Point and River Hills; the South Shore consists of older manufacturing cities of Cudahy, South Milwaukee and St. Francis; the Southwest consists of Franklin, Greenfield and Greendale.

In regards to community development, the Urban County's most pressing needs are in the South Shore portion of Milwaukee County. The table below provides a general indication of how CDBG funds will be dispersed geographically throughout Milwaukee County. The South Shore has the largest population, the greatest level of poverty and is receiving 44% of CDBG funds to dedicated Municipalities.

Geographic Area	Number of Communities	% of Population	% of poverty	% of allocation
North Shore	7	26%	5.3%	31%
South Shore	5	47%	7.1%	44%
Southwest	4	26%	5.9%	25%

Milwaukee County Plan Districts



Milwaukee County

Demographics

New census and employment data provide an updated picture of Milwaukee County residents and allow us to compare the situations of residents with residents across the state and country and track changes in County demographics over time. When available, we use data specific to the urban entitlement communities – Milwaukee County’s townships. In many cases, however, data is available only for Milwaukee County as a whole.

Population and Race

U.S Census data show that Milwaukee County’s population grew by 2% 2000 to 2009. The urban entitlement portion of Milwaukee County grew by 5% during 2000 to 2009, for a total population of 245,532. Minority groups accounted for 85% of the growth in population in the 16 communities that comprise the Urban County.

In general, growth was concentrated in the Municipalities in Milwaukee County’s southern tier; the City of Franklin claimed the highest percent increase of 25%, Oak Creek the second highest at 19% and St. Francis at %14%. This geographic concentration of growth continues the trend of the past two decades, during which time Milwaukee County’s suburban municipalities have become an affordable residential alternative to city of Milwaukee.

Selected Demographics of Milwaukee County (outside of Milwaukee Wauwatosa and West Allis)

	Milwaukee County (whole)	Urban County	USA
Population			
Total Population	953,864	245,532	301,461,533
Gender			
Male (%)	48.2%	48.9%	49.3%
Female (%)	51.8%	51.1%	51.1
Race			
White persons	63.8%	88.9%	74.5%
Black persons	25.2%	4.3%	12.4%
American Indian/Alaska native persons	0.6%	0.5%	0.8%
Asian persons	3.1%	3.0%	4.4%
Persons reporting two or more races	2.1%	1.7%	5.6%
Person of Hispanic or Latino origin	11.5%	5.1%	15.1%
Age			
Under 5	7.6%	6.4%	6.9%
18 years and over	74.6%	77.4%	75.4

65 years and older	11.7%	15.4%	12.4%
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Low-Income Persons

Poverty Status of Milwaukee County residents (Outside of Milwaukee, West Allis and Wauwatosa)

	% Below Poverty Level	
	Milwaukee County (whole)	Urban County
Population		
Total Population	17%	6.5%
Gender		
Male (%)	16.3%	5.5%
Female (%)	19.6%	7.3%
Race		
White persons	9.0%	5.0%
Black persons	35.4%	14.0%
American Indian/Alaska native persons	25.5%	17.0%
Asian persons	17.5%	11.0%
Persons reporting two or more races	21.1%	15.0%
Person of Hispanic or Latino origin	25.3%	12.0%
Age		
Under 18 Years	26.4%	6.7%
18 - 64 years and older	15.9%	6.2%
65 years and older	10.7%	7.3%

Areas of low income families and/or racial/minority concentration

The Milwaukee Urban County municipalities have a wide range of poverty rates, ranging from a high of almost 18% in West Milwaukee to a low of 2.1% in Bayside. Poverty in the municipalities of the Urban County is primarily located on the south east side of Milwaukee County; municipalities along the North shore have much lower levels of poverty.

Municipality	Poverty Rate	Municipality	Poverty Rate
West Milwaukee	17.6%	Hales Corners	5.4%
Cudahy	12.2%	Greenfield	4.7%
Shorewood	9.9%	Franklin	4.1%
South Milwaukee	8.8%	Whitefish Bay	2.6%
St. Francis	8.0%	River Hills	2.5%
Greendale	6.5%	Fox Point	2.3%
Glendale	6.2%	Bayside	2.1%
Oak Creek	6.1%		

Browndeer	5.8%		
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Distribution of CDBG funds in jurisdiction

Since 1979, the formula for allocating CDBG funds to municipalities has been unchanged: 40% of CDBG funds are allocated to non-profits having a county-wide impact, 40% of CDBG funds are allocated to the municipalities for eligible projects and 20% of CDBG funds are allocated to Milwaukee County to administer the program.

The process for selecting non-profit projects is different than the process for selecting municipality projects; the biggest difference being that the non-profit application process is competitive and the amount of allocation to municipalities is determined by a formula. At the end of the process all projects approved for municipalities and non-profits must be an eligible activity and must meet a National Objective. Following is a summary of the differences in the two processes.

	Non-profits	Municipalities
A Competitive Process	Yes	No
Amount awarded determined by formula	No	Yes
Submits Application by Deadline	Yes	Yes
Applications reviewed by Staff	Yes	Yes
Must present proposal/application at hearing	Yes	No
Eligible Projects may be Denied (competition)	Yes	No

Ranking Non-profit projects

Since 1979, non-profits submit applications in a competitive allocation process. Milwaukee County's application Review Team evaluates the applications to determine eligibility and rank based on the following process:

Evaluating Proposals

- Determine whether the activity is included within the listing of eligible activities in the CDBG statute, as amplified by regulation. The proposed project must be an eligible activity to be considered for funding.
 - The public services activities are for social service organizations whose clientele have a low income or in certain cases a limited type of clientele with a presumed low and moderate-income status.
 - The public facilities activities are either located in a low- and moderate-income census tract/block group or have a low and moderate-income service area benefit or clientele over 51% low- and moderate-income.
 - The acquisition and demolition of structures are either located in a low- and moderate-income census area or these activities are eligible by preventing or eliminating slums and blight on a spot basis or area basis.
 - The housing activities have an income eligibility criterion; therefore the income requirement directs funds to low- and moderate-income households throughout the Urban County jurisdiction.
 - Economic development projects will either be located in a low- and moderate-income census tract, or a poverty tract greater than 20%, or part

of a redevelopment plan, or making 51% of the jobs available to low- and moderate-income population.

- Determine if the proposed activity falls within a category of explicitly ineligible activities. Ineligible activities are disqualified.
- Determine if the proposed activity can meet one of the national objectives of the program. The proposed project must meet a national objective to be considered for funding.
- Determine whether funding the activity will result in Milwaukee County violating its certification that at least 70% of CDBG expenditures will be for activities that are considered to benefit L/M income persons .
- Determine if proposed costs of the activity appear to be necessary and reasonable and will otherwise conform with the requirements of HUD regulations.

Ranking Proposals

The priority ranking system for housing needs, homeless needs, other special needs, community development needs, economic development needs, and anti-poverty needs is as follows:

High Priority: Activities assigned high priority are expected to be funded during the FY 2010-2014 period.

Medium Priority: As funds are available, activities that are medium priority are expected to be funded.

Low Priority: Activities assigned low priority may not be funded during the 2010-2014 period. Milwaukee County may support applications for public assistance by other agencies if those activities conform to the Five Year Consolidated Plan.

No Such Need: Milwaukee County has determined that there is no need for these activities in the community. Funding will not be provided and applications by other agencies will not be supported.

Funding Activities Outside of Jurisdiction

Since 1979, Milwaukee County has allocated CDBG funds to non-profit organizations that serve the entire county population and often have offices and operations located throughout Milwaukee County, including outside of the Milwaukee County jurisdictional area.

Milwaukee County has worked closely with the regional HUD office to ensure that all objectives and activities approved in Milwaukee County's Consolidated Plan, Annual Plan and funding allocation process were consistent with HUD regulations. Milwaukee County has also worked closely with local municipalities and non-profits to ensure that they understand the parameters of HUD regulations pertaining to funding activities outside of the jurisdiction.

Milwaukee County funds some activities located outside of the jurisdiction for several reasons, including the following:

- The proposed activities are administered by organizations with significant capacity to work with target populations – Low income populations, People with Disabilities, the elderly, and others. Many of these people live in the City of Milwaukee but some live in the suburbs. To be close to their clients they are located in the City of Milwaukee; but this does not diminish the fact that they also work with people from the Milwaukee County jurisdiction.
- The proposed activities are administered by organizations that provide a unique service; a service that usually is not found in the more affluent suburbs of the Milwaukee County jurisdiction. Funding these organizations provides residents living in the Milwaukee County jurisdiction access to these much need services.
- The proposed activities are administered by non-profits that promote their services countywide, have reserved a capacity for residents of the Milwaukee County jurisdiction and are equally available to residents from within the jurisdiction and to those on the outside.
- As the population in the Milwaukee County ages and the need for services increases, the some non-profits located outside of jurisdiction have the capacity to meet the need and, in the process, provide suburban Milwaukee County residents with significant benefits from the activities that the non-profits administer.
- The practice of funding activities outside of the jurisdiction has been approved by HUD over the past thirty years.

In making the a decision to fund an activity outside of the jurisdiction, Milwaukee has established a process to ensure that 1) the activity is necessary to further the purposes of the CDBG program and Milwaukee County's community development objectives, 2) that reasonable benefits from the activity will accrue to residents within the jurisdiction of Milwaukee County and 3) the basis for the for the decision is sufficiently documented for HUD.

Following is a list of non-profit organizations that are located outside of the Milwaukee County jurisdiction but they have a County-wide service area. A explanation exists on the reason why Milwaukee County chose to fund these agencies, why their activities are necessary to further the purposes of the CDBG program and Milwaukee County's objectives, and the reasonable benefits that will accrue to residents within the jurisdiction.

Non-Profit Activities proposed Outside of Jurisdiction

Organization Name	Activity	Necessity of Activity	Reasonable Benefits for Residents	Documentation
Journey House, Inc.	Workforce Readiness Program	Connects residents with language difficulties to jobs and training. In poor economy residents who primarily speak Spanish have difficulty finding employment. Service open to all Milwaukee County residents.	Agency abuts the Village of West Milwaukee, which has one of the fastest growing Hispanic populations in the County. Unique services provide low income residents in West Milwaukee and other communities in jurisdiction access to training and employment opportunities.	Application for funding.
Lao Family Community	Employment Training	Southeast Asians and refugees have significant language and cultural barriers to finding employment. Agency provides unique service to highly marginalized group. Open to all Milwaukee County residents.	Agency provides a unique service to a highly marginalized group. Suburbs do not have the capacity to address the condition of low income Southeast Asians. Southeast Asians living in jurisdiction have access to a culturally sensitive support system, and the opportunity to improve the quality of their lives.	Application for funding. Studies
Milwaukee Urban League	Capacity Building Program	Minority owned firms face significant obstacles in accessing capital and growing business. Yet these firms – small businesses - account for most of the job growth.	Agency serves all of Milwaukee County. Suburban communities do not have agency offering services. Business owned by women, minorities and low income people living in the suburbs have a resource, and a better chance to succeed.	Application. Studies Interview with Director
Project Return	Employment Services	Agency provides a unique service; to find employment for ex-offenders. Ex-offenders live throughout the county but suburbs have few agencies to support them, which increases their chances of recidivism. Gaining employment stabilizes communities in jurisdiction, and makes them safer.	Residents who are ex-offenders have an option to improve the quality of life by getting support and assistance in seeking employment. Agency serves all of Milwaukee County. As the economy continues to struggle, agency seeing more clients from jurisdiction who are in need of assistance.	Application for Funds. Interview of Director.
Wisconsin Community Services, Inc. (WCS)	WCS Learn & Earn Program	Agency provides a unique service; to find employment for ex-offenders. Ex-offenders live throughout the county but suburbs have few agencies to support them, which increases their chances of recidivism. Gaining employment stabilizes communities in jurisdiction, and makes	Residents who are ex-offenders have an option to improve the quality of life by getting support and assistance in seeking employment. Agency serves all of Milwaukee County. As the economy continues to struggle, agency seeing	Application for Funds. Interview of Director.

Organization Name	Activity	Necessity of Activity	Reasonable Benefits for Residents	Documentation
		them safer.	more clients from jurisdiction who are in need of assistance.	
Wisconsin Women's Business Initiative Corp	Business Owner - Microenterprise Development	Minority owned firms face significant obstacles in accessing capital and growing business. Yet these firms – small businesses - account for most of the job growth.	Agency serves all of Milwaukee County. Suburban communities do not have agency offering services. Business owned by women, minorities and low income people living in the suburbs have a resource, and a better chance to succeed.	Application. Studies Interview with Director
Word of Hope	Employment Services	Provide employment and job training series to low income persons throughout Milwaukee County.	As the economy continues to struggle, agency residents in jurisdiction need access to agencies offering assistance in finding employment and developing job skills. Very few such agencies exist in suburbs. Agency experiencing growing clientele from suburbs.	Application. Studies Interview with Director
Badger Association of the Blind & Visually Impaired	Garage Expansion	Shelter for van, allowing easy access to clients (the blind).	Services Countywide, majority of in jurisdiction. Providing training to education and job training, and greater self-sufficiency.	Application. Studies Interview with Director
Boys & Girls Clubs of Greater Milwaukee	Davis & LaVarnway Solar Water heating	Renovation of facility allows agency to continue serving local youth. Service is open to all Milwaukee County residents.	Agency has a county-wide focus. Youth in suburbs, where they may be limited activities for youth, have the option to attend a local Boys and Girls Club. This location is close to Glendale and Browndeer and West Milwaukee.	Application. Studies Interview with Director
Casa Romero Renewal	Energy Efficient Upgrades	Renovation will expand capacity of agency to serve clientele (people with difficulty speaking language). Connects residents with language difficulties to jobs and training. In poor economy residents who primarily speak Spanish have difficulty finding employment. Service open to all Milwaukee County residents.	Agency abuts the Village of West Milwaukee and surrounding suburbs, which has one of the fastest growing Hispanic populations in the County. Unique services provide low income residents in West Milwaukee and other communities in jurisdiction access to training and employment opportunities.	Application for funding.
Council for the Spanish Speaking, Inc.	Renovations to Hillview Building	Renovation will expand capacity of agency to serve clientele (people with difficulty speaking language). Connects residents with language difficulties to jobs and training. In poor economy residents who primarily speak Spanish have difficulty finding employment. Service	Agency abuts the Village of West Milwaukee, which has one of the fastest growing Hispanic populations in the County. Unique services provide low income residents in West Milwaukee and other communities in jurisdiction access	Application. Studies Interview with Director

Organization Name	Activity	Necessity of Activity	Reasonable Benefits for Residents	Documentation
		open to all Milwaukee County residents.	to training and employment opportunities.	
Easter Seals Southeast Wisconsin	Therapy Room Renovation	Therapy Room renovation will expand capacity of agency to serve clientele (people with disabilities and their families). Therapy room will increase the capacity of client to become more self-sufficient.	Many residents in jurisdiction have severe cognitive and physical disabilities and they deserve access to quality therapy and support. Agency provides a unique service not commonly found in jurisdiction, and agency serves all Milwaukee County. Over 40% of clients have lived in jurisdiction. Agency is centrally located.	Application. Studies Interview with Director
Eisenhower Center	Repave parking lot	Parking lot currently inaccessible to and unsafe for clientele (people with disabilities and their families). Parking lot will enable clients and their support system to park in close proximity to the building, avoiding harsh weather and a potential for accident in process..	Agency serves all Milwaukee County. Over 40% of clients have lived in jurisdiction. Agency is also in close proximity to Brown Deer, Glendale and the North Shore; where the growth in clients from these areas has increased significantly.	Application. Studies Interview with Director
Grand Avenue Club	Facility Renovation	Building currently needs significant renovation to be safe and accessible to clientele (people with mental illness). Renovations will enable clients and their support system to continue gaining the support they need.	Mental illness is a condition that affects many residents in the jurisdiction. Suburbs have little capacity to address the issue. Agency serves all Milwaukee County. Over 40% of clients have lived in jurisdiction. Agency is also centrally located in downtown Milwaukee and is easily accessible from anywhere in jurisdiction.	Application for funding. Interview with Director.
Hmong American Friendship Association	Rehab of H.A.F.A's Parking Lot	Southeast Asians and refugees have significant language and cultural barriers to finding employment. Agency provides unique service to highly marginalized group. Open to all Milwaukee County residents. Rehab of parking lot provides access to clientele.	Agency provides a unique service to a highly marginalized group. Suburbs do not have the capacity to address the condition of low income Southeast Asians. Southeast Asians living in jurisdiction have access to a culturally sensitive support system, and the opportunity to improve the quality of their lives.	Application for funding.
Hunger Task Force	Facility Rehabilitation	Rehabilitation of facility expands capacity of agency to provide food for low income residents. As the economy continues to struggle and the number of hungry families and children grow, need for fresh and affordable food is expanding in jurisdiction.	Low income residents will continue to receive fresh and affordable food, which helps them better cope in this struggling economy.	Application for funding. Interview with Director.

Organization Name	Activity	Necessity of Activity	Reasonable Benefits for Residents	Documentation
My Home, Your Home Inc.	Boiler Replacement	Renovation will expand capacity of agency to provide services to low income families and women who have significant disability and safety efficiencies, in an affordable and safe and supportive environment. As the economy continues to struggle, women and families, across the jurisdiction are in desperate need of support services – a reliable safety net.	Families and women in the jurisdiction have the option to utilize the services of agency. Service is unique and not commonly found in jurisdiction. Agency is County-wide.	Application for funding. Interview with Director.
National Association for Black Veterans, Inc.	Rehabilitation To Residential Homeless Facility	Renovation will expand agencies capacity to provide facilities for homeless veterans. The struggling economy has placed extreme pressure on veterans, and the need for more support for veterans is increasing. This agency provides a unique service to veterans not found in the suburbs.	The Agency is county-wide; available to all veterans of the armed forces. Veterans in jurisdiction need the option to get help before they become homeless. This agency provides veterans with access to services to improve the quality of their lives.	Application. Studies Interview with Director
Neighborhood House	Replace boiler	Facility upgrade will expand agencies capacity to serve families and youth in target area. Agency serves low income families, particularly households headed by single females. Conditions in economy make it necessary for low income people throughout the County to be able to access community centers for support.	The agency serves a large portion of Milwaukee County; its target area abuts West Milwaukee, where the need for family support systems is growing. Residents in jurisdiction gain access to a family supporting environment to support the development of youth.	Application for funding.
Northcott Neighborhood House	Facility Upgrade	Facility upgrade will expand agencies capacity to serve low income families and youth in target area.	The agency is available to residents County-wide. Residents in jurisdiction gain access to a family supporting environment to support the development of youth.	Application for funding.
St. Catherine Residence, Inc.	Capital Needs	Agency houses low income women who have significant disability and safety efficiencies, in an affordable and safe and supportive environment. As the economy continues to struggle, women and families, across the jurisdiction are in desperate need of support services – a reliable safety net.	Women in the jurisdiction have the option to utilize the services of agency. Service is unique and not commonly found in jurisdiction.	Application for funding. Interview with Director.
St. Vincent de Paul Society of Milwaukee	Improvements to Vincent Family Resource Center	Improvement to facility will expand capacity of agency to serve low income residents, including the homeless. The economic downturn has severely affected the capacity of families and the unemployment to find decent housing and food. This agency addresses food insecurity among the poor.	Suburban communities increasingly are experiencing residents in need of greater food security. This agency is open to anyone from Milwaukee County and provide a unique service not commonly found in suburban communities in the jurisdiction.	Application for funding. Interview with Director.

Organization Name	Activity	Necessity of Activity	Reasonable Benefits for Residents	Documentation
Legal Aid Society	Foreclosure Mediation Project	The foreclosure crisis has displaced many families in the jurisdiction. Agency assists low income residents throughout the county in mediating with financial institutions to stop the foreclosure process.	Residents in jurisdiction will not be made homeless due to foreclosure or eviction, and communities will be more stable. Program serves countywide.	Application for funding. Interview with Director.
Agape Community Center	Direct Medical Services	Provide non-emergency medical services to low income and elderly and people with no health insurance. Available to all county residents.	Agency abuts the City of Brown Deer and is accessible to many Brown Deer and Glendale residents. Low income residents in these communities have access to affordable health care.	Application for Funding.
Granville Interfaith Program for the Elderly	Neighborhood Outreach Program	Provides services to the elderly. Service area covers all of Milwaukee County.	The population in the jurisdiction is aging. The elderly need affordable and accessible services to live in dignity. Agency provides a unique service not commonly found in jurisdiction.	Application for funding.
Milwaukee Christian Center	Strategies to achieve Reading Success	Provides reading services to high risk youth and youth with language difficulties. Service open to all Milwaukee County residents.	Agency abuts the Village of West Milwaukee, which has one of the fastest growing Hispanic populations in the County. Unique service provides low income youth in West Milwaukee and other communities in jurisdiction access to learning support.	Application for funding.

Allocation to Municipalities

Specific targeting of programming to limited geographic areas has not been a feature of Milwaukee County's programming under the premise that local governments can best determine their local needs for CDBG assistance. This prioritization is achieved through applications for the Competitive Municipal Grant Program. Each CDBG Program cycle, the Department allocates 40% of its annual CDBG entitlement to the municipal consortium. Furthermore, requiring citizen comment on the proposed application before the application can be submitted to the Department of Development is an attempt to involve local residents in the decision making process.

Milwaukee County Urban County Consortium

Since 1979, all municipalities in Milwaukee County - except for the Entitlement Communities of Milwaukee, West Allis and Wauwatosa - have been included in the Urban County. Community participation in the Urban County partnership in Milwaukee County include about 225,000 or about 27% of the total County population.

Participating Municipalities included:

Bayside, Village of Browndeer, City of Cudahy, City of Fox Point, Village of Franklin, City of Glendale, City of Greendale, Village of Greenfield, City of	Hales Corners, Village of Oak Creek, City of River Hills, Village of Shorewood, Shorewood South Milwaukee, City of St. Francis, City of West Milwaukee County Whitefish Bay, Village of
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Fund Allocation Model

Milwaukee County distributes half of its non-administrative CDBG funds to municipalities. The allocation is based on an allocation model agreed to by the Urban County Consortium and Milwaukee County. The allocation formula is essentially incorporates three factors to calculate the allocation of funds to municipalities:

- 1) **Equal Share** - each municipality gets 1/16 of one third of the total allocation amount - if the total allocation amount is \$600,000, then a municipality is guaranteed ($\$200,000 \times 1/16$) \$12,500;
- 2) **Percent of total poverty in the Urban County** - each municipality gets an allocation of 1/3 of CDBG funds based on its percentage of total poverty in the Urban County - if the total allocation is \$600,000, then a municipality is guaranteed ($\$200,000 \times \text{poverty percentage}$). For example, for the Village of Bayside, the allocation would yield ($\$200,000 \times 0.6\%$) \$1,173.
- 3) **Percent of total population in the Urban County** - each municipality gets an allocation of 1/3 of CDBG funds based on its percentage of total population in the Urban County - if the total allocation is \$600,000, then a municipality is guaranteed ($\$200,000 \times \text{population percentage}$). For example, for the village of Bayside, the allocation would yield ($\$200,000 \times 1.8\%$) \$3,584.

- 4) **Total CDBG for a Municipality equals the sum of all three factors.** For example, the allocation for the Village of Bayside is project to be \$17,257.

The following table summarizes the projected allocation for all 16 municipalities in Milwaukee County Urban County consortium.

MUNICIPALITY	Equal Share	% of Total Population			% of Total Poverty			Total allocation
		% pop			% pop			
Bayside	12500	4385	1.8%	\$ 3,584	91	0.6%	\$ 1,173	\$ 17,257
Browndeer	12500	11867	4.8%	\$ 9,699	686	4.4%	\$ 8,840	\$ 31,039
Cudahy	12500	18658	7.6%	\$ 15,250	2274	14.7%	\$ 29,304	\$ 57,054
Fox Point	12500	6481	2.6%	\$ 5,297	147	0.9%	\$ 1,894	\$ 19,691
Franklin	12500	33286	13.6%	\$ 27,205	1358	8.8%	\$ 17,500	\$ 57,205
Glendale	12500	12568	5.1%	\$ 10,272	776	5.0%	\$ 10,000	\$ 32,772
Greendale	12500	13815	5.6%	\$ 11,291	893	5.8%	\$ 11,508	\$ 35,299
Greenfield	12500	39497	16.1%	\$ 32,282	1845	11.9%	\$ 23,776	\$ 68,558
Hales Corners	12500	7663	3.1%	\$ 6,263	414	2.7%	\$ 5,335	\$ 24,098
Oak Creek	12500	33116	13.5%	\$ 27,067	2005	12.9%	\$ 25,838	\$ 65,404
River Hills	12500	1823	0.7%	\$ 1,490	46	0.3%	\$ 593	\$ 14,583
Shorewood	12500	13267	5.4%	\$ 10,843	1317	8.5%	\$ 16,972	\$ 40,315
South Milwaukee	12500	21103	8.6%	\$ 17,248	1861	12.0%	\$ 23,982	\$ 53,730
St. Francis	12500	9670	4.0%	\$ 7,904	771	5.0%	\$ 9,936	\$ 30,339
west Milwaukee	12500	3861	1.6%	\$ 3,156	678	4.4%	\$ 8,737	\$ 24,393
Whitefish Bay	12500	13641	5.6%	\$ 11,149	358	2.3%	\$ 4,613	\$ 28,263
Total	\$2000	244,701		\$200,000	15,520		\$200,000	\$600,000

HOME Funds

The HOME funds application process is intentionally designed to be application based. Applicants apply because they need assistance and, if they meet the income criteria; housing programming is made available to them. Programs that are applicant based are the best means of maintaining the quality of the existing housing stock as well as maintaining neighborhood stability.

19 Describe the reasons for the allocation priorities, the rationale for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA) during the next year, and identify any obstacles to addressing underserved needs.

The allocation of CDBG funds in Milwaukee County is based on community needs and priorities. The *2010-2015 Consolidated Plan* provides complete detail on the process for collecting and prioritizing needs and developing objectives to meet those needs. The narrative reflects how Milwaukee County sought input from non-profit service providers, local jurisdictions, county departments, and interested individuals to identify and assess community development needs. Project proposals are accepted annually from local governments and non-profit organizations. Proposals are evaluated by Milwaukee County Review Team and ranked in order based on their scores within each program category. The projects that receive the highest scores, and are within the funding limits in each category, are then selected for funding.

The Cooperation Agreements currently in force with the 16 local communities participating in the Urban County in program year 2011 provide that at least 40% of our annual CDBG allocation is made available to finance a Municipal Grant Program for eligible community development activities. This commitment is honored and managed through an application process that is open and available to all Urban County participating communities. The cooperative framework between Milwaukee County and the participating municipalities places a high value on ensuring local control and prioritization of eligible projects at the municipal level.

Obstacles to addressing underserved needs

Despite Milwaukee County's social service agencies, housing providers, neighborhood organizations, and community & economic development agencies efforts, there still remains a number of significant obstacles to meeting Milwaukee County's underserved needs. The following obstacles restrict Milwaukee County from meeting all the needs of its low-income residents:

- Lack of decent, safe, sound, affordable, and accessible owner occupied housing for low-income families.
- Lack of decent, safe, sound, affordable, and accessible rental housing for low-income families.
- The amount of foreclosed and abandoned housing that affects the vitality of residential neighborhoods.
- An aging population, increasing need for assisted living housing and the increased need for removal of architectural barriers in the City's older housing stock.
- An older existing housing stock that is in need of major rehabilitation work to bring them up to code standards.
- High unemployment rate and loss of household income due to the economic decline nationally.
- Funding Uncertainty: Decrease in the amount of Federal financial assistance for CDBG, HOME, ESG, and HOPWA funds each year. For the current application process, Milwaukee County received notices of intent to apply for funds totaling more than \$2 million, against an allocation of \$1.2 million.
- Lack of housing choice due to low income, discrimination, supply and demand of housing, and zoning laws.

Affordable Housing Goals 91.220 (g)

***If not using the CPMP Tool:** Complete and submit Table 3B Annual Housing Completion Goals.

***If using the CPMP Tool:** Complete and submit the Table 3B Annual Housing Completion Goals.

- 20 Describe the one-year goals for the number of homeless, non-homeless, and special-needs households to be provided affordable housing using funds made available to the jurisdiction and one-year goals for the number of households to be provided affordable housing through activities that provide rental assistance, production of new units, rehabilitation of existing units, or acquisition of existing units using funds made available to the jurisdiction. The term affordable housing shall be defined in 24 CFR 92.252 for rental housing and 24 CFR 92.254 for homeownership.

Please refer to Table 3B

Public Housing 91.220 (h)

- 21 Describe the manner in which the plan of the jurisdiction will help address the needs of public housing and activities it will undertake during the next year to encourage public housing residents to become more involved in management and participate in homeownership.

Milwaukee County does not own or manage Public Housing units.

Needs of Public Housing

Public Housing

The City of South Milwaukee operates the only traditional public housing in the HPA, a 60 unit development. The City of West Allis owns and operates 104 units of 55 and older income based independent living housing. Several other HPA communities have public housing authorities, but no housing units. There are no plans to change the status of these units.

Section 8 Rent Assistance

The Housing Division manages the Section 8 Housing Choice Voucher Program, a tenant based rental assistance program funded by HUD. The Section 8 Program is the primary program available to assist extremely low-income households. While the number of households the Section 87 Program can assist decreases, the cost burden for extremely low-income and very low-income households continues to increase.

Milwaukee County has received allocations totaling 1,942 vouchers. West Allis has received 457 vouchers. Turnover in Milwaukee County program (caused by tenants becoming ineligible, moving from a jurisdiction, death, or other reasons) accounts for the difference between the assistance available and that allocated. Approximately 1,598 County, and 30 West Allis, vouchers are used by recipients who live in the City of Milwaukee.

Currently, there are approximately 6,000 households on the Housing Choice Voucher waiting list.

The Section 8 Program last took applications for rental assistance in 2008. The Section 8 Program cannot predict when it will open its waiting list since it is unknown how long it will take to assist those on its current waiting list.

Two governments (Milwaukee County and the City of West Allis) operate Rent Assistance programs in the HPA. (The City of Milwaukee also participates in this federal program.)

Public Housing Strategy

Milwaukee County's strategies for addressing housing needs of lower income households will include the following:

- The Housing Division will continue to provide the Section 8 Housing Choice Voucher Program. The program will primarily target assistance to extremely low-income households.
- The Housing Division will continue to work to increase funding to enable the Housing Division to assist all 1,942 households authorized under the existing Housing Choice Voucher contract authority and pursue additional units when funding is made available through HUD.
- The Housing Division will provide referrals and act as a liaison to other City programs, such as home purchase, housing rehabilitation, and lead-based paint programs.
- The Housing Division will work with the County to implement its affordable housing policies and continue to advocate on behalf of extremely low-income and very low-income households.
- The Housing Division will continue to provide referral services to connect clients with special needs to agencies who can provide supportive services.

If the public housing agency is designated as "troubled" by HUD or otherwise is performing poorly, the jurisdiction shall describe the manner in which it will provide financial or other assistance in improving its operations to remove such designation during the next year.

Milwaukee County public housing agency is not designated as "troubled" by HUD or otherwise is performing poorly.

Homeless and Special Needs (i)

- 1. Sources of Funds—identify the private and public resources that the jurisdiction expects to receive during the next year to address homeless needs and to prevent homelessness. These include the McKinney-Vento Homeless Assistance Act programs, other special federal, state and local and private funds targeted to homeless individuals and families with children, especially the chronically homeless, the HUD formula programs, and any publicly-owned land or property. Please describe, briefly, the jurisdiction's plan for the investment and use of funds directed toward homelessness.**

Homeless Prevention and Rapid Re-Housing Program (HPRP)	\$712,755	The fund is used to fund a Case Management position, provide medium term rental assistance and to provide security deposits for eligible applicants.
Shelter Plus Care program	\$2.8 million	Tenant-based program:
	\$1.1 million over a five-year period.	sponsor based Shelter Plus Care (Partnership with Mercy Housing)
	\$433,000 over a five-year period.	sponsor based Shelter Plus Care grant (partnership with Heartland Housing)
CDBG Project Funding	\$13,860	Housing Counseling
Safe Haven Program	\$420,000	Provide soft entry housing program that provides housing to homeless individuals who are not yet connected to treatment.
ESG Funds	\$80,000	The funds used to provide security deposits and short-term rental assistance to individuals with a disability.

Homeless funding priorities are primarily based on consultation with homeless service providers and a review and analysis of homeless-specific strategies such as the Continuum of Care's annual funding application and the 10 Year Plan to End Homelessness. Milwaukee County's specific annual goals and actions for 2011 are described below.

- 2. Homelessness—In a narrative, describe how the action plan will address the specific objectives of the Strategic Plan and, ultimately, the priority needs identified. Please also identify potential obstacles to completing these action steps**

All homeless strategies will be conducted in coordination with Community Advocates, the lead agency for the local Continuum of Care (CoC). The CoC is an umbrella organization that coordinates homeless services provided in all of Milwaukee County. In 2009, Milwaukee County participated in the development of a 10-year Plan to End Homeless. The Plan was sponsored by CoC.

Following are specific strategies identified in the 10-year Plan and information on how this Action Plan will address the priority needs identified in the 10-year Plan.

Strategy: Homeless Prevention

Milwaukee County will coordinate with the CoC to provide counseling services and financial assistance to households facing homelessness. Milwaukee County will also work with the Continuum to monitor the success of discharge policies that address the risk of homelessness upon release of public institutions and other facilities.

Strategy: Emergency Shelter & Transitional Housing

Emergency shelters and transitional housing form the core of the continuum of the homeless service system. Milwaukee County will continue to provide operational support to emergency shelters and transitional housing facilities to move homeless families and individuals to permanent supportive housing and independent living. Milwaukee County will work with the Continuum to ensure that necessary supportive services are available to homeless persons.

Strategy: Permanent Supportive Housing Development

One of the Continuum's goals to address chronically homeless persons is the creation of additional permanent supportive housing units. All development and rehabilitation of permanent supportive housing will be addressed through the Affordable Housing Program. Under the Affordable Housing Program, Milwaukee County will provide additional consideration to projects that serve homeless families and individuals and households earning less than 30% of median area income.

Strategy: Permanent Supportive Housing Rental Assistance

Milwaukee County is exploring ways to implement the use of HOME funding for a tenant-based rental assistance program. No funds will be set aside for this program year.

Potential obstacles to completing these action steps:

- Milwaukee County must maintain a good working relationship with the CoC. A good working relationship ensures a consensus on actions and goals.
- Continued funding for Permanent Supportive Housing. The need for Supportive Housing is enormous and is growing. A greater commitment of resources over a longer period of time will expand our capacity to meet this need.

3. Chronic homelessness—The jurisdiction must describe the specific planned action steps it will take over the next year aimed at eliminating chronic homelessness. Again, please identify barriers to achieving this.

The chronically homeless is the highest priority homeless subpopulation for both the Consolidated Plan and the Continuum of Care. HUD defines the chronic homeless population as unaccompanied homeless individuals with a disabling condition, who have either been continuously homeless for a year or more or have had at least four episodes in the past three years, and have been sleeping in a place not meant for human habitation and/or in an emergency homeless shelter. Disabling conditions include substance use, mental illness, developmental disability, or chronic physical illness or disability.

Many of the existing shelters and programs are not designed or equipped to adequately address the issues involving the severity of disabilities (often multiple) of this population. This system disconnect intensifies this population's condition of poverty and isolation, leading to serial or chronic homelessness.

The Milwaukee Continuum of Care proposes a three prong strategy to address chronic homelessness:

Outreach to chronically homeless individuals that will engage individuals in activities to meet basic needs, access community services, engage in treatment for health, mental health, and addiction issues, apply for benefits for which they are eligible, and utilize available housing resources. The building of a strong trusting relationship is critical to the willingness of many chronically homeless persons to become familiar with the services system.

Permanent supportive housing that will provide affordable, safe housing with on-site or quickly accessible supportive services including case management, peer support, and access to health, mental health, and addiction treatment.

Income generation through one of two mechanisms: a) receipt of SSI/SSDI through the provision of intensive SSI/SSDI application and advocacy services; or, b) engagement in job readiness, skills development, and employment through specially tailored homeless employment initiatives as well as through the regular employment market. This strategy is included as a major element of the Continuum's *10-Year Plan to End Homelessness*.

Potential obstacles to completing these action steps:

- Milwaukee County must maintain a good working relationship with the CoC. A good working relationship ensures a consensus on actions and goals.
- Continued funding for Permanent Supportive Housing. The need for Supportive Housing is enormous and is growing. A greater commitment of resources over a longer period of time will expand our capacity to meet this need.
- Maintaining a high level of coordination among the various agencies, shelters and organizations involved in the provision of services to the homeless.

4. Homelessness Prevention—The jurisdiction must describe its planned action steps over the next year to address the individual and families with children at imminent risk of becoming homeless:

The Milwaukee Continuum of Care has redesigned its homelessness prevention strategy to create a stronger early intervention system to keep people housed. This strategy is incorporated into the *10-Year Plan to End Homelessness* and is the foundation for Milwaukee's Homeless Prevention and Rapid Re-Housing Program. The strategy includes the following elements:

- **Landlord/tenant mediation** including dispute resolution, case management and the provision of short-term rental assistance to individuals and families who are at imminent risk of eviction and homelessness.
- **Legal services** including eviction prevention assistance to low-income renters who are at risk of homelessness due to nonpayment of rent, foreclosure, or other circumstance.
- **Prevention of homelessness related to foreclosure of rental units** by providing assistance to Section 8 households which are subject to 5-day eviction orders as a result of foreclosure on the unit in which they are residing.
- **Development of a discharge coordination policy.**
- **Redesign and implementation of an effective central intake/referral/diversion system** that will effectively and appropriately redirect individuals and families to utilization of family and community supports to prevent homelessness and a resulting shelter stay when those resources are available.

5. Discharge Coordination Policy—Explain planned activities to implement a cohesive, community-wide Discharge Coordination Policy, and how, in the coming year, the community will move toward such a policy:

Milwaukee County Behavioral Services provides a model of proactive discharge planning and service coordination that has been replicated around the country. The challenge now is to align other institutions' policies and practices accordingly. Should a person be chronically homeless and need psychiatric stabilization, they will return to or be admitted to a homeless funded program. Milwaukee's BHD's planned Access to Recovery Network, a collaborative of the Wisconsin Department of Corrections and the BHD will provide reintegration planning for ex-offenders re-entering the community and funding to provide housing for these individuals.

The Milwaukee Continuum of Care *10-Year Plan to End Homelessness* includes a specific goal and objective relating to the development of a discharge coordination policy that will prevent homelessness resulting from discharge from foster care, health care facilities, mental health facilities and corrections.

The Prevention and Emergency Services Work Group of the 10-Year Plan has included discharge planning as one of its top priorities for its package of recommendations for inclusion in the final 10-Year Plan. The relevant goal recommended by the Prevention and Emergency Services Work Group is "To stabilize at-risk individuals and families to prevent homelessness." The specific corresponding objective is "To target prevention efforts to people leaving

institutional settings including psychiatric inpatient care, corrections, hospitals, and foster care through the establishment of a discharge coordination policy.”

The planned strategy for achieving a community-wide discharge coordination policy is to address one major system each year starting with the Bureau of Milwaukee Child Welfare foster care system (2010) and moving to mental health facilities, health care facilities and corrections in subsequent years (2011-2013).

Community Development

1. Identify the jurisdiction's priority non-housing community development needs eligible for assistance by CDBG eligibility category specified in the Community Development Needs Table, public facilities, public improvements, public services and economic development:

The Jurisdictions's non-housing community development needs eligible for assistance by CDBG eligibility were identified in the Consolidated Plan

1. The provision of social services to selected components of the population and assurance of access to these services.

Objectives	Outcomes
1. Provide Health and recreational services to a growing elderly and disadvantaged population	<ul style="list-style-type: none"> • Develop, through new construction, rehabilitation, or expansion, one new senior center facility. • Assist, through, renovation, expansion or construction, with facilities serving youth. • Renovate or expand health care facilities serving primarily lower income, disadvantage persons. • Provide health and recreational services to senior citizens. • Assist activities that will provide services, accessibility services and programs to disabled persons. • Provide recreational, educational and health services to youth. • Provide health services to senior citizens.
2. Assure physical access to services for elderly, disabled, and other special needs populations	
3. Provide recreational and educational opportunities for youth, in response to growing numbers of single parent households, households with two wage earners, and those responsible for foster children.	
4. Assist crime awareness and drug abuse programs in response to burgeoning urban development in transforming communities.	
5. Provide support services for lower income households seeking self-sufficiency.	

4. Improve and Develop Infrastructure

Objectives	Outcomes
22 Replace deteriorating streets, alleys, sidewalks, bridges and sewers in lower income areas or in blighted areas.	<ul style="list-style-type: none"> • Develop, through construction, rehabilitation or expansion, additional recreational facilities. • Renovate or demolish major blighting influences. • Assist activities that will construct, reconstruct or resurface local
23 Remove blighting influences through demolition or renovation.	
24 Provide new infrastructure to meet demands of a growing or transforming population	

25 Work with the private sector to meet infrastructure needs required by lower income citizens	sidewalks, streets and sewers. • Work with non-profit organizations to assist with supplementing the provision of needed facilities.
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5. Economic Development and Employment

Objectives	Outcomes
26 Provide Assistance to private businesses with the assurance that jobs will be created as a result.	<ul style="list-style-type: none"> • Provide employment training for lower income individuals • Create jobs for lower income individuals with wages that can support a family • Identify and provide gap-filling services for households attempting to become self-sufficient.
27 Work with private, non-profit organizations to provide lower income persons with employment training.	
28 Provide gap-filling employment services necessary for households receiving public assistance to become self-sufficient.	

2. **Identify specific long-term and short-term community development objectives developed in accordance with the statutory goals described in section 24 CFR 91.1 and the primary objective of the CDBG program**

Milwaukee County's primary short-term objective is to arrest the decline and stimulate investment in low- and moderate-income areas through structural improvements, economic development activity, and provision of needed public services. The overall long-term objective is to create viable living environments that feature a high quality of life, affordable housing, and economic opportunities.

Each community development strategy includes both short-term and long-term objectives and performance outcomes designed to meet CDBG's overall objectives of creating a more suitable living environment and expanding economic opportunities primarily for households earning less than 80% of the area median income. CDBG funds will also be used for the general administration of the program.

Strategy: Facilities and Infrastructure Improvements

Milwaukee County will invest CDBG funds in projects that provide new and improved public facilities and infrastructure in CDBG-eligible areas. Part of this strategy is to focus investments in areas where at least 60% of the households are low- and moderate income or where Milwaukee County determines there is an overwhelming need for community investment.

Milwaukee County currently qualifies as an exception community, meaning that Milwaukee County may invest CDBG funds in areas where at least 49.2% of the households earn less than 80% of the area median income.

In 2011, Milwaukee County will provide \$950,630 of CDBG funding to the following 33 projects under this strategy.

Public Facilities - General Amount

BADGER ASSCN OF THE BLIND & VISUALLY IMPAIRED	\$18,480
BOYS & GIRLS CLUBS OF GREATER MILWAUKEE	\$18,480
CASA ROMERO RENEWAL	\$23,100

COUNCIL FOR THE SPANISH SPEAKING, INC.	\$36,960
EASTER SEALS SOUTHEAST WISCONSIN	\$18,480
EISENHOWER CENTER	\$27,720
GRAND AVENUE CLUB	\$27,720
HMONG AMERICAN FRIENDSHIP ASSOCIATION	\$27,720
HUNGER TASK FORCE	\$27,720
MY HOME, YOUR HOME INC.	\$23,100
NATIONAL ASSOCIATION FOR BLACK VETERANS, INC.	\$27,720
NEIGHBORHOOD HOUSE	\$6,930
NORTHCOTT NEIGHBORHOOD HOUSE	\$27,720
ST. CATHERINE RESIDENCE, INC.	\$18,480
ST. VINCENT DE PAUL SOCIETY OF MILWAUKEE	\$23,100
FOX POINT	\$32,340
GLENDALE	\$41,765
GREENFIELD	\$50,820
HALES CORNERS	\$23,100
RIVER HILLS	\$21,622
SOUTH MILWAUKEE	\$27,720

Handicapped Centers

SOUTH MILWAUKEE	\$13,860
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Community Facilities

OAK CREEK	\$32,922
WEST MILWAUKEE	\$33,726
WEST MILWAUKEE	\$8,316

Parks, Recreational Facilities

MILWAUKEE COUNTY DEPT. OF PARKS & RECREATION	\$92,400
OAK CREEK	\$19,746
WHITEFISH BAY	\$36,960

Street Improvements

CUDAHY	\$28,108
FRANKLIN	\$37,422
GREENDALE	\$29,383
ST. FRANCIS	\$36,960
SHOREWOOD	\$30,030

Sidewalk Improvements

FRANKLIN	\$37,422
GREENDALE	\$29,383
ST. FRANCIS	\$36,960

Strategy: Housing Services

Milwaukee County will provide CDBG assistance to non-profits and public agencies to provide housing-specific public services that make decent, affordable housing more affordable and accessible to low- and moderate-income households. Eligible types of programs include but are not limited to housing counseling, foreclosure prevention, and fair housing activities. All eligible programs must satisfy the regulatory requirements of the CDBG program and be designed to primarily serve households earning less than 80% of the area median income. Eligible uses include but are not limited to staff salaries, and other operating costs.

In 2011, Milwaukee County will provide \$75,820 of CDBG to the following projects under this strategy.

Housing Counseling Services Amount

Legal Aid Society	\$13,860
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Fair Housing Activities Amount

Metro Milwaukee Fair Housing Council	\$25,000
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Single Family Rehabilitation Administration

Milwaukee County Housing Division	\$36,960
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Strategy: Social Services

Milwaukee County will provide CDBG assistance to non-profits and public agencies to fund a new program or a quantifiable increase to an existing program that provides community-based services designed to enhance the quality of life. All eligible programs must satisfy the regulatory requirements of the CDBG program and be designed to primarily serve households earning less than 80% of the area median income.

In 2011, Milwaukee County will provide \$208,310 of CDBG to the following projects under this strategy.

Senior Services

Agape Community Center	\$13,860
Milwaukee Christian Center	\$13,860
BAYSIDE	\$5,247.55
BAYSIDE	\$20,053
BROWN DEER	\$23,454
CUDAHY	\$7,392
CUDAHY	\$14,230
CUDAHY	\$5,710
FOX POINT	\$4,851
FRANKLIN	\$4,620
FRANKLIN	\$8,039
GRANVILLE INTERFAITH PROGRAM FOR THE ELDERLY	\$13,860
GREENDALE	\$9,702
GREENFIELD	\$18,480
HALES CORNERS	\$1,386
HALES CORNERS	\$1,848
HALES CORNERS	\$1,386
OAK CREEK	\$4,778
OAK CREEK	\$729
OAK CREEK	\$3,779
ST. FRANCIS	\$6,468
SHOREWOOD	\$9,240
SHOREWOOD	\$2,310
SOUTH MILWAUKEE	\$7,392
SOUTH MILWAUKEE	\$5,636

Medical Services

AGAPE COMMUNITY CENTER	\$13,860
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Youth Services Amount

MILWAUKEE CHRISTIAN CENTER	\$13,860
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Strategy: Economic Development

CDBG funds will be used to support economic development initiatives throughout suburban Milwaukee County. These efforts will foster business development and economic opportunities for low-income residents. Potential economic development projects include but are not limited to direct assistance to businesses, microenterprise assistance, and commercial façade improvements.

In 2011, Milwaukee County will provide \$145,530 of CDBG to the following projects under this strategy.

Micro-Enterprise Development

Milw County Community Business Devel Partners	\$27,720
Milwaukee Urban League	\$18,480
Wisconsin Women's Business Initiative Corp	\$16,170

Employment Training

Journey House, Inc.	\$13,860
Lao Family Community	\$13,860
Milwaukee Christian Center	\$13,860
Wisconsin Community Services, Inc. (WCS)	\$27,720
Word of Hope	\$13,860

Barriers to Affordable Housing 91.220(j)

29 Describe the actions that will take place during the next year to remove barriers to affordable housing.

Barriers to affordable housing in Milwaukee County can be categorized, primarily, as either public policy issues or economic issues. Public policies establish practices implemented by municipal agencies or departments that can impede housing choice, increase housing costs, severely limit housing opportunities, or a combination thereof. The impact of public policy on affordable housing in Milwaukee County can be intentional or inadvertent. Recognition of the impact of public policy on affordable housing is required to ameliorate its negative results.

Economic issues impacting affordable housing can include high unemployment and poverty rates, low education attainment rates, limited job opportunities paying livable wages, a deteriorating housing stock offering poor housing choices, and limited neighborhood revitalization, among other trends. While economic issues may be easily identifiable, resolution is much more complex and long-term.

Milwaukee County completed an update to its Analysis of Impediments to Fair Housing Choice in 2008. This was submitted to HUD and approved. A summary of barriers to affordable housing in Milwaukee County of Milwaukee was identified through Milwaukee County's updated Analysis of Impediments to Fair Housing Choice. Listed below are the current impediments to fair housing:

No.	IMPEDIMENTS TO HOUSING
1	Inadequate Fair Housing Ordinances
2	Absence of a Commitment to Enforce the Requirement to Affirmatively Further Fair Housing by Milwaukee Count's Community Development Block Grant Program
3	Lack of Housing Units Accessible to Persons with Disabilities
4	Inadequate Affordable Housing Supply
5	Inadequacies within the Milwaukee County Rent Assistance Programs

6	Milwaukee County Lacks Monitoring of Mortgage Lenders and the Community Reinvestment Act (CRA)
7	Zoning as an Impediment: Group Homes, Community Based Residential Facilities, and Community Living Arrangements
8	Illegal Actions of Milwaukee County Municipalities: Fair Housing Litigation
9	Inadequacies of the Milwaukee County Transit System
10	Lack of Section 8 Housing Choice Voucher Availability
11	No Regional Strategic Plan for Housing
12	Constant Attack on the Community Reinvestment Act (CRA) by Banking Regulators
13	Wisconsin's Smart Growth/Comprehensive Planning Law: No Enforcement Mechanism
14	Lack of Resources/Incentives for Developers to Build for the Lowest Income Households
15	Wisconsin Housing and Economic Development Authority (WHEDA): LIHTC Allocation Scoring and Qualified Census Tract Limit Housing Opportunities
16	Suburban Policies
17	Housing Incentives – Lack of incentives for developers
18	Mortgage Lending – Discrimination in the Lending Market
19	Homeowners Insurance – Discrimination in the Homeowners Insurance Market
20	Discrimination in the Housing Sales and Rental Markets -

To provide Milwaukee County a starting point to develop and implement a comprehensive fair housing action plan, the Analysis also provided recommendations to address and remedy the identified barriers to fair housing. The recommendations are broken into four categories; 1) Milwaukee County Policy recommendations, 2) Milwaukee County Municipal recommendations, 3) State and Federal Policy related recommendations, and 4) Private Market-related recommendations.

Milwaukee County is committed to removing barriers to affordable housing in Milwaukee County. During the 2011 Fiscal Year, Milwaukee is plans on supporting the following activities to address affordable housing barriers by 1) supporting Comprehensive Fair Housing Services and 2) supporting a Countywide Housing Trust Fund.

Other Actions 91.220 (k)

Other Actions 91.220(k)

30 Describe the actions that will take place during the next year to address obstacles to meeting underserved needs, foster and maintain affordable housing, evaluate and reduce the number of housing units containing lead-based paint hazards, reduce the number of poverty-level families develop institutional structure, enhance coordination between public and private agencies (see 91.215(a), (b), (i), (j), (k), and (l)).

Actions to Address Obstacles To Meeting Underserved Needs

Milwaukee County, under its FY 2011 CDBG Program Year, will take the following actions to address obstacles to meeting the underserved needs:

- Continue to provide funds for housing for owner occupied and renter occupied units.
- Continue to provide funds for new housing construction of owner occupied and renter occupied housing units that are decent, sound, affordable and assessable.
- Continue to work on the foreclosed and abandoned housing issues to help strength neighborhoods vitality.
- Continue to work on the removal of architectural barrier in the City's older housing stock through rehabilitation.
- Continue to fund rehabilitation program to help bring the older existing housing stock up to code standards.
- Continue to fund projects that assist business, employment training, and career counseling.
- Milwaukee County will continue to leverage its financial resources and apply for additional public and private funds.

Actions To Reduce Lead-Based Paint Hazards

Milwaukee County is working to reduce potential lead-based paint hazards. The Consolidated plan outlines a 5-year strategy to reduce lead-based paint hazards, which includes the following steps:

- Determine the legal and regulatory requirements to which Milwaukee County must comply.
- Determining the extent of the hazard and the population at risk.
- Assessing on-going activities to abate lead hazards.
- Identifying funding sources for lead hazard reduction.
- Investigating the most cost-effective abatement methods.

Given the urgency to address the lead-abatement issue and the dire consequences for not doing so in an aggressive and timely manner to low/moderate income population in its jurisdiction, Milwaukee County is committed to the following actions and activities to address the need to reduce lead-based paint hazards in its rehabilitation and homeownership programs. In addition, Milwaukee County will continue to work with the Lead-based paint

consortium of Milwaukee County to develop strategies that reduce lead based paint hazards in the jurisdiction.

Rehabilitation Programs:

Milwaukee County will continue to ensure that:

- Applicants for rehabilitation funding receive the required lead-based paint information and understand their responsibilities.
- Staff properly determines whether proposed projects are exempt from some or all lead-based paint requirements.
- The level of Federal rehabilitation assistance is properly calculated and the applicable lead-based paint requirements determined.
- Properly qualified personnel perform risk management, paint testing, lead hazard reduction, and clearance services when required.
- Required lead hazard reduction work and protective measures are incorporated into project rehabilitation specifications.
- Risk assessment, paint testing, lead hazard reduction, and clearance work are performed in accordance with the applicable standards established in 24 CFR Part 35, Subpart R.
- Required notices regarding lead-based paint evaluation, presumption, and hazard reduction are provided to occupants and documented.
- Program documents establish the rental property owner's responsibility to perform and document ongoing lead-based paint maintenance activities, when applicable.
- Program staff monitors owner compliance with ongoing lead-based paint maintenance activities.

Homeownership Programs:

Milwaukee County will continue to ensure that:

- Applicants for homeownership assistance receive adequate information about lead-based paint requirements.
- Staff properly determines whether proposed projects are exempt from some or all lead based paint requirements.
- A proper visual assessment is performed to identify deteriorated paint in the dwelling unit, any common areas servicing the unit, and exterior surfaces of the building.
- Prior to occupancy, properly qualified personnel perform paint stabilization and the dwelling passes a clearance exam in accordance with the standards established in 24 CFR Part 35, Subpart R.
- The home purchaser receives the required lead-based paint pamphlet and notices.

Actions to Reduce Number of Poverty Level Families

The Milwaukee County Consolidated Plan identifies two strategies for reducing the number of families with incomes below the poverty level. Following is a summary of each strategy and the actions to address the strategy.

Strategy1 : Job Creation for Low Income Persons

- Action 1: Fund activities that support micro-enterprise development. Small business development accounts for 80% of new job growth in the

United States. Supporting the development of locally owned small businesses provides opportunities for Low Income Persons to increase their income and wealth, either through ownership or as an employee.

Proposed Activities

- Wisconsin Women's Business Initiative Corporation, Micro-enterprise development program.
 - Milwaukee County Community Business Development Partnership, expanding the capacity of MBE/WBE businesses to grow.
 - The Milwaukee Urban League, expanding the capacity of MBE/WBE designated businesses to grow.
- Action 2: Fund Activities that develop the workforce and connect people to jobs. The jobs market is constantly changing and job seekers need new skills to compete in the marketplace. Milwaukee County funds activities that expand the capacity of Low Income people to find employment throughout Milwaukee County.

Proposed Activities

- Journey House, Inc., Workforce Readiness program
 - Lao Family Community, Employment Training
 - Wisconsin Community Services, Inc. (WCS), Earn and Learn Program
 - Word of Hope, Employment training and placement services
- Action 3: Enforce regulations requiring the participation of Low Income Persons on CDBG funded projects. Milwaukee County proposes to fund a number of activities that involve construction and other services. Aggressive enforcement of Section 3 regulations will increase the number of low income people working on these projects.

Strategy 2: Delivery of Social Welfare Programs

- Action: Milwaukee County will continue to provide a broad array of social services not only through its funding of CDBG activities but also through its provision of support services for low income people, the elderly and People with Disabilities.

Proposed Activities:

- Senior Services, fund support services for seniors.
- Agape Community Center, providing medical services for Low-Income residents

Actions to Enhance coordination between public and private agencies

Milwaukee County will continue to work closely with non-profit housing development organizations to address the issue of affordable housing. Special outreach activities in the next year will target the business community, faith-based

organizations and minority and immigrant populations. Actions that may be taken include, but are not limited to:

- Continuing to be involved in regional development issues through the Milwaukee 7 and other regional planning efforts. Regional development and planning gives Milwaukee County an opportunity to push for issues of equity, inclusion and access for low income people to opportunities throughout the region.
- Participating in the Housing Trust Fund Advisory Committee and with local housing providers to explore additional affordable housing strategies that could benefit Milwaukee County.
- Continuing to meet with public service agencies to determine how partnerships can be established to coordinate and link services.
- Meeting with private sector housing professionals to explore forming partnerships for providing additional affordable housing.
- Meeting with private and public sector economic development professionals to explore forming partnerships.
- Continuing to work with private firms and the Milwaukee County Community Business Development Partnership on increasing the number and percentage of Milwaukee County residents working on infrastructure projects.

31 Describe the actions to coordinate its housing strategy with local and regional transportation planning strategies to ensure to the extent practicable that residents of affordable housing have access to public transportation.

Milwaukee County will continue to support efforts and programs by the Southeastern Wisconsin Regional Planning Authority, Milwaukee County Transit System, and the Housing Authorities of local municipalities to expand access to public transportation for the unemployed, elderly, and disabled residents of Milwaukee County by:

- Working with the Milwaukee County Director of Economic Development to ensure that Milwaukee County's Comprehensive Economic Development Strategy considers expanded transit options for the unemployed, elderly and disabled residents of Milwaukee County.
- Working with the SEWRPC to ensure that regional transportation planning efforts incorporate the need of Milwaukee County's unemployed, elderly, and disabled residents.
- Working with the WHEDA to ensure that new affordable housing units incorporate Transit Oriented Design elements to ensure residents easy access to public transit options.
- Working to encourage the Milwaukee County Transit System to expand communication with local suburbs to identify the transit needs of unemployed,

elderly and disabled in those communities. There is a growing need for greater public transit options in the suburbs.

Program Specific Requirements

CDBG 91.220(I)(1)

1. Identify program income expected to be received during the program year, including:
 - amount expected to be generated by and deposited to revolving loan funds;
 - total amount expected to be received from each new float-funded activity included in this plan; and
 - amount expected to be received during the current program year from a float-funded activity described in a prior statement or plan.

Milwaukee County does not expect to receive any income during the 2011 Fiscal Year.
2. Program income received in the preceding program year that has not been included in a statement or plan. **Milwaukee County did not receive any income during the preceding Fiscal Year.**
3. Proceeds from Section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in its strategic plan. **Milwaukee County does not have Section 108.**
4. Surplus funds from any urban renewal settlement for community development and housing activities. **Milwaukee County does not have surplus funds from any urban renewal settlement for community development and housing activities.**
5. Any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan. **Milwaukee County does not have any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan.**
6. Income from float-funded activities. **Milwaukee County does not have income from float-funded activities.**
7. Urgent need activities, only if the jurisdiction certifies. **Milwaukee County does not have urgent need activities.**
8. Estimated amount of CDBG funds that will be used for activities that benefit persons of low- and moderate income. **All CDBG funds will be used for activities that benefit persons of low- and moderate income.**

Program Specific Requirements

1. **Describe other forms of investment. (See Section 92.205)**
If grantee (PJ) plans to use HOME funds for homebuyers, did they state the guidelines of resale or recapture, as required in 92.254.

Affordability Restrictions for Owner-Occupied Property Acquired with HOME Assistance: All housing acquired for owner occupancy with HOME assistance will be subject to affordability restrictions for the period of affordability required by HOME program regulations. When the owner receives a HOME-funded down payment assistance loan to acquire the property, affordability will be ensured by a recapture provision in the loan note, requiring repayment of the HOME down payment assistance upon default, sale of the property, or the owner moving from the property before the end of the affordability period. The note may provide for reduction of the amount repayable on a percentage basis, after each full year of occupancy, over a period no shorter than the affordability period. In case of foreclosure sale during the affordability period, the amount of HOME funds to be recaptured shall be the lesser of the funds due under the note or the amount actually available after foreclosure sale, if any.

Any homeowner who does not receive a HOME funded down payment assistance loan and is acquiring a HOME assisted property shall execute and file with Milwaukee County Recorder, at the time they take title, a legally valid and enforceable Declaration of Restrictive Covenants limiting resale of the property during the affordability period, to a buyer whose family qualifies as a low-income family and will use the property as its principal residence, at a price no more than which provides the original HOME-assisted owner a fair return on investment (including the homeowner's investment and any capital improvement) and ensure that the housing will remain affordable to a reasonable range of low-income homebuyers.

2. If grantee (PJ) plans to use HOME funds to refinance existing debt secured by multifamily housing that is being rehabilitated with HOME funds, state its refinancing guidelines required under 24 CFR 92.206(b).

No plans to refinance existing debt with HOME funds in 2010-2014.

3. Resale Provisions -- For homeownership activities, describe its resale or recapture guidelines that ensure the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4).

Answer same as above for #1.

4. HOME Tenant-Based Rental Assistance -- Describe the local market conditions that led to the use of a HOME funds for tenant based rental assistance program.

If the tenant based rental assistance program is targeted to or provides a preference for a special needs group, that group must be identified in the Consolidated Plan as having an unmet need and show the preference is needed to narrow the gap in benefits and services received by this population.

HOME funds are not used for tenant based rental assistance program in Milwaukee County.

5. If a participating jurisdiction intends to use forms of investment other than those described in 24 CFR 92.205(b), describe these forms of investment.

Other forms of assistance are considered on a case-by-case basis after an application from a developer has been received and our staff has completed a

proforma analysis of the project to ensure that the additional subsidy is warranted and falls within existing federal guidelines on unduly enriching developers

6. Describe the policy and procedures it will follow to affirmatively market housing containing five or more HOME-assisted units.

The Milwaukee County has adopted a policy that requires developers of HOME assisted housing with five or more HOME assisted units to promote the availability of the housing through media suitable to reach all market segments especially those who might otherwise not be aware of the housing opportunity.

7. Describe actions taken to establish and oversee a minority outreach program within its jurisdiction to ensure inclusion, to the maximum extent possible, of minority and women, and entities owned by minorities and women, including without limitation, real estate firms, construction firms, appraisal firms, management firms, financial institutions, investment banking firms, underwriters, accountants, and providers of legal services, in all contracts, entered into by the participating jurisdiction with such persons or entities, public and private, in order to facilitate the activities of the participating jurisdiction to provide affordable housing under the HOME program or any other Federal housing law applicable to such jurisdiction.

Milwaukee County operates an active MBE/WBE program with a goal of up to 25% MBE/WBE participation in all goods and services contracts. Additionally, Milwaukee County takes affirmative steps to maximize participation by Section 3 qualified contractors in all HUD funded housing development activities.

8. If a jurisdiction intends to use HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds, state its financing guidelines required under 24 CFR 92.206(b).

No plans to refinance existing debt with HOME funds in 2010-2014.

HOPWA 91.220(I)(3)

1. One year goals for the number of households to be provided housing through the use of HOPWA activities for: short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family, tenant-based rental assistance, units provided in housing facilities that are being developed, leased, or operated.

Not applicable, as Milwaukee County does not receive HOPWA funding.